

United States Department of State

Washington, D.C. 20520

December 29, 2023

Case No. F-2022-06040/ FL-2023-00039

Reed Rubinstein America First Legal 611 Pennsylvania Avenue, SE #231 Washington, DC 20003

Dear Mr. Rubinstein:

This letter is in response to your request dated March 16, 2023, under the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552. Thus far, the Department of State has located 35 responsive records subject to the FOIA. Upon review, we have determined all 35 records may be released in part.

An enclosure explains the FOIA exemptions and other grounds for withholding material. Where we have made redactions, the applicable FOIA exemptions are marked on each record. Where applicable, the Department has considered the foreseeable harm standard when reviewing these records and applying FOIA exemptions. All non-exempt material that is reasonably segregable from the exempt material has been released and is enclosed.

For your information, Congress excluded three discrete categories of law enforcement and national security records from the requirements of the FOIA. See 5 U.S.C. § 552(c). This response is limited to those records that are subject to the requirements of the FOIA. This is a standard notification that is given to all our requesters and should not be taken as an indication that excluded records do, or do not, exist.

To the extent another agency asserts that it can neither confirm nor deny the existence of certain records, the Department of State will similarly take the position that it neither confirms nor denies the existence of those records.

We will keep you informed as your case progresses. If you have any questions, your attorney may contact Assistant United States Attorney Jeremy Simon, at Jeremy.simon@usdoj.gov. Please refer to the case number, F-2022-06040/FL-2023-00039, and the civil action number, 23-cv-00419, in all correspondence about this case.

Sincerely,

Jeanne Miller

Chief, Programs and Policies Division
Office of Information Programs and Services

Enclosures: As stated.

Freedom of Information Act (5 U.S.C. § 552) and Privacy Act (5 U.S.C. § 552a)

FOIA Exemptions

- LIFICATIO Information specifically authorized by an executive order to be kept secret in the interest of (b)(1)national defense or foreign policy. Executive Order 13526 includes the following classification categories:
 - 1.4(a) Military plans, systems, or operations
 - 1.4(b) Foreign government information
 - 1.4(c) Intelligence activities, sources or methods, or cryptology
 - 1.4(d) Foreign relations or foreign activities of the US, including confidential sources
 - 1.4(e) Scientific, technological, or economic matters relating to national security, including defense against transnational terrorism
 - 1.4(f) U.S. Government programs for safeguarding nuclear materials or facilities
 - 1.4(g) Vulnerabilities or capabilities of systems, installations, infrastructures, projects, plans, or protection services relating to US national security, including defense against transnational terrorism
 - 1.4(h) Weapons of mass destruction
- Related solely to the internal personnel rules and practices of an agency (b)(2)
- Specifically exempted from disclosure by statute (other than 5 USC 552), for example: (b)(3)

Arms Export Control Act, 50a USC 2411(c) **ARMSEXP**

Central Intelligence Agency Act of 1949, 50 USC 403(g) CIA PERS/ORG EXPORT CONTROL Export Administration Act of 1979, 50 USC App. Sec. 2411(c)

Foreign Service Act of 1980, 22 USC 4004 FS ACT

INA Immigration and Nationality Act, 8 USC 1202(f), Sec. 222(f) **IRAN** Iran Claims Settlement Act, Public Law 99-99, Sec. 505

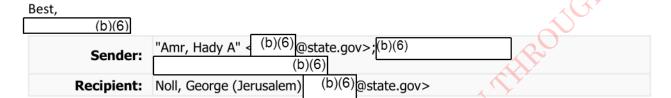
- Trade secrets and confidential commercial or financial information (b)(4)
- Interagency or intra-agency communications forming part of the deliberative process, (b)(5)attorney-client privilege, or attorney work product
- Personal privacy information (b)(6)
- Law enforcement information whose disclosure would: (b)(7)
 - (A) interfere with enforcement proceedings
 - (B) deprive a person of a fair trial
 - (C) constitute an unwarranted invasion of personal privacy
 - (D) disclose confidential sources
 - (E) disclose investigation techniques
 - (F) endanger life or physical safety of an individual
- Prepared by or for a government agency regulating or supervising financial institutions
- Geological and geophysical information and data, including maps, concerning wells

Other Grounds for Withholding

NR Material not responsive to a FOIA request excised with the agreement of the requester

From:	"Amr, Hady A" (b)(6) @state.gov>
SentVia:	(b)(6)@state.gov>
To:	Noll, George (Jerusalem) (b)(6) astate.gov>
Subject:	Declined: Hady Amr, Special Rep for Palestinian Affairs / OPA Chiefs Weekly
Date:	Tue, 20 Dec 2022 14:30:24 +0000

Taking this off SRPA Amr's calendar as he is on (b)(6) leave.



OBIL

Subject: American House

(b)(6)

Great event. Thanks for hosting. Very impressive young people.

Date: Mon, 21 Mar 2022 15:21:19 +0000

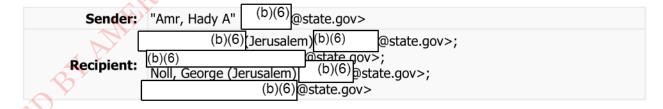
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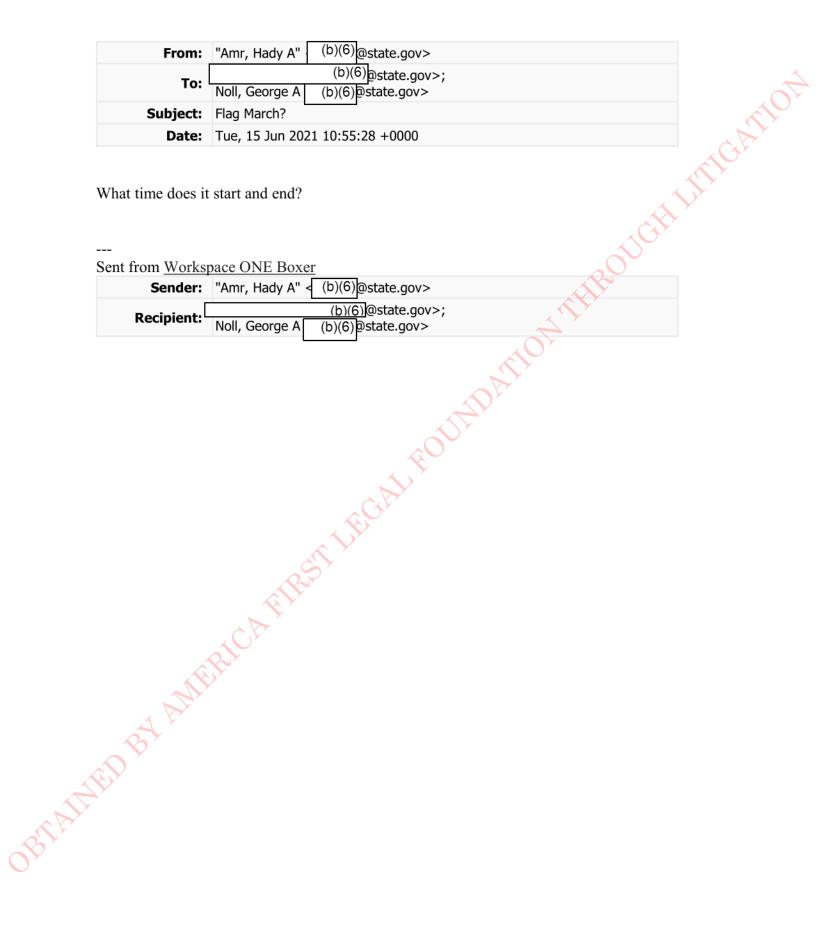
An email spelling out the issue would be greatly appreciated. Would be great to get in the coming day or so.

hady

Hady A. Amr
Deputy Assistant Secretary of State
Department of Near Eastern Affairs
United States Department of State
Washington, DC 20520 USA

SENSITIVE BUT UNCLASSIFIED





From:	"Amr, Hady A" (b)(6) @state.gov>	
To:	(b)(6)(Jerusalem)(b)(6) @state.gov>; Noll, George (Jerusalem) (b)(6)@state.gov>	40
Subject:	Did Abbas ever condemn the jerusalem terrorist attack?	
Date:	Sat, 28 Jan 2023 00:24:29 +0000	
	(b)(5)	
Sender:	"Amr. Hady A" (b)(6) Distate gov>	

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Noll, George (Jerusalem) (b)(6)(6) @state.gov>; **Recipient:**

From:	Amr, Hady A" (b)(6)@state.gov>				
То:	Noll, George (Jerusalem) (b)(6)@state.gov>; (b)(6)@state.gov>; (b)(6) @state.gov>				
Subject:	AHLC write up				
Date:	Wed, 17 Nov 2021 14:25:58 +0000				

(b)(6) would certainly appreciate a write up of our meetings over the last few days. Just a few bullets from each meeting. Can we knit this together by Friday?

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Sender:	"Amr, Hady A" (b)(6) pstate.gov>			
Recipient:	Noll, George (Jerusalem) (b)(6)@state.gov>; (b)(6)@state.gov>;			
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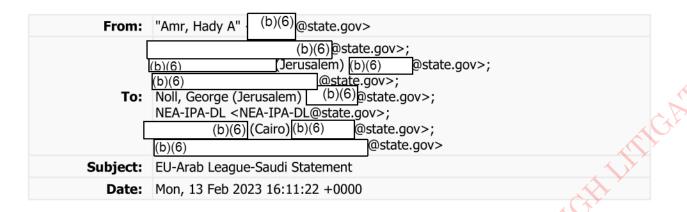
From:	"Amr, Hady A"	(b)(6) _{@state.gov>}	
То:	Noll, George (Jeru	usalem) (b)(6)@state.gov>; (b)(6)@state.gov>	
Subject:	1700 Jerusalem today		
Date:	Tue, 21 Dec 2021 14:23:47 +0000		

Am rubbing my eyes in disbelief that our 'weekly' call is actually happening in 40 minutes. Is this true? You guys available? Would be good to catch up...

Hady A. Amr Deputy Assistant Secretary of State Department of Near Eastern Affairs United States Department of State Washington, DC 20520 USA

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	"Amr, Hady A" (b)(6)@state.gov>
Recipient:	Noll, George (Jerusalem) (b)(6)@state.gov>; (b)(6)@state.gov>



Colleagues: See this joint Arab League-EU-Saudi statement. Someone may also want to share with EU colleagues.

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Recipient:
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                       (b)(6)(Cairo) (b)(6)
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Press Statement

Trilateral European Union-Kingdom of Saudi Arabia-League of Arab States Meeting, 13 February 2023

Today, High Representative and Vice-President of the European Commission Mr Borrell, convened a meeting in Brussels with His Highness Prince Faisal bin Farhan, Foreign Minister of the Kingdom of Saudi Arabia and Secretary-General of the League of Arab States, Mr Aboul Gheit. They discussed the the Middle East Peace Process, the increasing number of victims of violence, conflict and occupation, and the absence of a political perspective for a peaceful solution. They condemned the decision announced yesterday by the Israeli government to legalise under Israeli law nine settlement outposts in the occupied West Bank. They agreed to explore ways to revive and safeguard the prospect of the two-State solution and to achieve a just, comprehensive and lasting peace, freedom, security, recognition, equal rights and prosperity for all peoples affected by the ongoing conflict, according to internationally-recognized parameters and the Arab Peace Initiative. They agreed to reach out to international and regional partners to this end.

Today's trilateral meeting built on the Ministerial meeting held in New York on 20 September 2022 to mark the twenty-year anniversary of the Arab Peace Initiative, where, based on the invitation of the Foreign Minister of the Kingdom of Saudi Arabia and the Secretary-General and hosted by the High Representative, the participants discussed ideas to revive the Middle East peace efforts based on the Arab Peace Initiative, United Nations resolutions and established international peace parameters. Today's meeting underlined the enduring importance of the Arab Peace Initiative as well as of the European Union's proposal, set out in the Council Conclusions of December 2013, to offer an unprecedented package of political, economic and security support to Palestine and Israel in the context of a final status agreement.

In light of the very difficult situation on the ground, the participants agreed on the urgent need to revive the Middle East peace efforts envisaging the potential of comprehensive regional peace. Such an effort aims to identify what contributions the participants' governments and organizations would make to comprehensive peace, if and when an Israeli-Palestinian final status agreement is reached wherein a sovereign and contiguous Palestinian state lives side-by-side in peace and security with Israel.

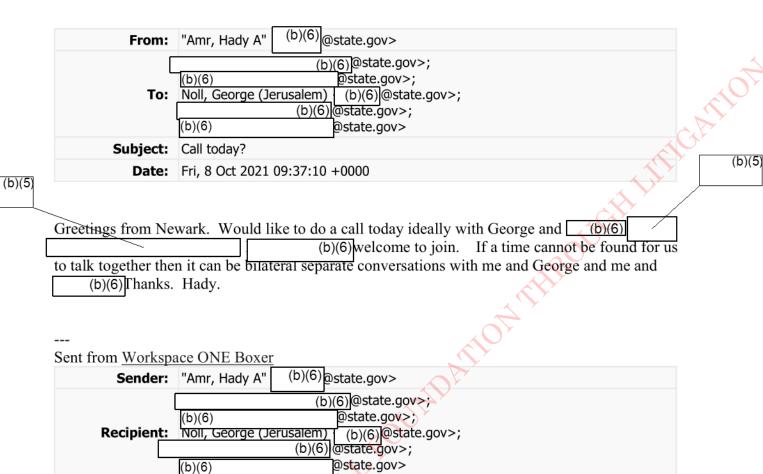
The participants agreed to create a Working Group that will develop proposals to engage with the members of the Arab League, the European Union and relevant international partners to closely coordinate efforts to encourage the parties to demonstrate-through policies and actions-their commitment to a two-state solution.

The participants agreed to remain vigilant regarding the current situation on the ground.

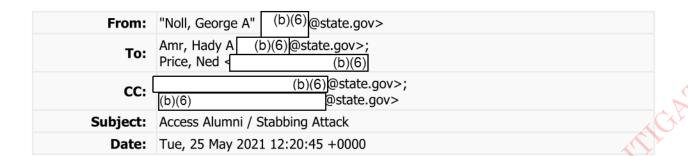
From:	"Amr, Hady A" (b)(6) @state.gov>				
То:	Hallett, Stephanie L (b)(6)@state.gov>; Nides, Thomas R (b)(6)@state.gov>; Noll, George (Jerusalem) (b)(6)@state.gov>				
	(b)(6)@state.gov>;				
CC:	(b)(6) @state.gov>				
Subject:	Draft statement				
Date:	Sun, 9 Oct 2022 00:12:58 +0000	y			
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From:	"Amr, Hady A" (b)(6) ostate.gov>
То:	NEA-IPA-DL <nea-ipa-dl@state.gov>; (b)(6)(Jerusalem)(b)(6) Noll, George (Jerusalem) (b)(6)@state.gov></nea-ipa-dl@state.gov>
Subject:	Allenby?
Date:	Tue, 14 Jun 2022 19:45:48 +0000
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Sent from Worksp	ace ONE Boxer "Amr, Hady A" (b)(6) @state.gov>
Recipient:	NEA-IPA-DL <nea-ipa-dl@state.gov>; (b)(6) (Jerusalem) (b)(6) @state.gov>;</nea-ipa-dl@state.gov>



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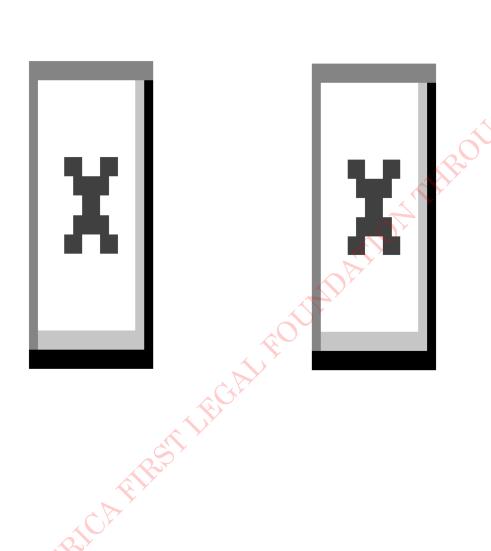
Hady,

Here is the news article reporting this incident. Not sure I have the right email for Ned. Can you pass to him if needed?

George

Amideast called to inform us this evening that they learned that Zahdi Al-Tweel, an alumnus of the ECA-sponsored Access English Language program (a PD program providing intensive English classes with heavy US culture/values content for disadvantaged high school students) who graduated from the program in 2019 was the perpetrator of a stabbing attack in Jerusalem today. He was killed by police after he attacked and wounded an Israeli civilian and a soldier. Does not seem to be much doubt that he stabbed two people who were reported to be moderately wounded.

There are pictures going around social media showing Al-Tweel's Access graduation photo where he is holding a certificate with the State Department seal. Below posts are from PA Ministry of Education. Below articles from Times of Israel and Jerusalem Post have further details



Israeli civilian, soldier hurt in stabbing attack near Jerusalem police HQ

https://www.timesofisrael.com/2-hurt-1-seriously-in-alleged-stabbing-attack-near-jerusalempolice-station/

An Israeli civilian and a soldier were each moderately wounded in a stabbing attack near police headquarters in Jerusalem on Monday, Israeli authorities said.

The assailant was shot by officers at the scene, according to police. There was no announcement on his condition but photos showed a body being removed from the scene.

"UNCLASSIFIED"

"Around 1:30 p.m., an assailant arrived at the light rail station, pulled out a knife and used it to injure two people there. Officers who were on the scene responded quickly, shooting the assailant and neutralizing him," police said, without specifying if this meant the man had been killed or wounded.

Two Israelis, including soldier, stabbed in Jerusalem, terrorist killed

https://www.jpost.com/breaking-news/stabbing-attack-reported-in-jerusalem-terroristneutralized-668987

Two Israelis were stabbed on Monday near Ammunition Hill in Jerusalem. Two men in their 20s, one of them a soldier, were stabbed on Shlomo Zalman Shraga Street in front of the Israel Police National Headquarters. They received medical attention on the scene before being evacuated to nearby Hadassah-University Medical Center on Mount Scopus in moderate and serious condition.

The suspected terrorist, 17, was killed by a Border Police officer, the police said. Police and Shin Bet (Israel Security Agency) forces were dispatched to the scene.

Video posted on social media showed one of the victims wearing an IAF uniform. A knife was lodged in his back as he knelt on the ground and received treatment from medics.

Israel Police Insp.-Gen. Kobi Shabtai and Public Security Minister Amir Ohana arrived at the scene shortly after the attack. They held a briefing with security officers involved in investigating the attack and spoke with the Border Police officers who killed the terrorist.

"We pray for the recovery of those wounded in the stabbing attack at the [Israel Police] National Headquarters junction," President Reuven Rivlin said in a statement.

He praised the security forces at the scene, saying they "acted quickly to neutralize the terrorist."

"We will not allow this accursed terrorism to raise its head, and we will fight it without compromise," he added.

The incident occurred near the Sheikh Jarrah neighborhood, where the potential evictions of Palestinian families drew mass protests and helped spark 11 days of fighting between Israel and Gaza terrorists.

Tensions have been high in Sheikh Jarrah and at al-Aqsa Mosque in Jerusalem's Old City in recent weeks.

An Egyptian-mediated ceasefire between Israel and Hamas held into a fourth day on Monday. US Secretary of State Antony Blinken is due to visit the region this week for talks with Israeli, Palestinian, Egyptian and Jordanian leaders.

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Palestinian Affairs Un	it U.S. Embassy Jerusalem
(m)	(b)(6)
Sender:	"Noll, George A" (b)(6) @state.gov>
Recipient	Amr, Hady A (b)(6) @state.gov>; Price, Ned (b)(6) (b)(6) (b)(6) (b)(6) (c) (b)(6) (c) (c) (c) (c) (c) (c) (c) (c) (c) (c

From:	"Amr, Hady A" (b)(6) @state.gov>
То:	
Subject:	Cable
Date:	Thu, 2 Feb 2023 09:37:18 +0000

(b)(6)be at desk by 10am DC time tomorrow So will need to clear and add, I hope to

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CC:	NEA-IPA-ECON <nea-ipa-econ@state.gov></nea-ipa-econ@state.gov>
Subject:	Econ Dialogue
Date:	Tue. 25 Oct 2022 19:22:30 +0000

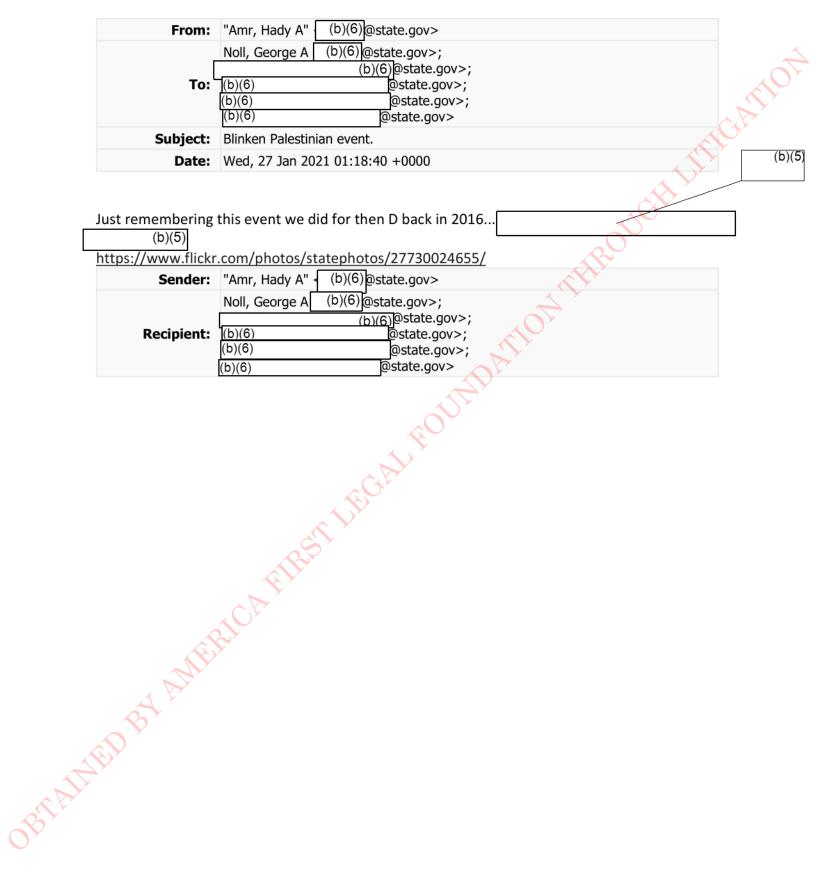
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Hady A. Amr Deputy Assistant Secretary of State Department of Near Eastern Affairs United States Department of State Washington, DC 20520 USA

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Sender:	"Amr, Hady A' (b)(6)@state.gov>
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Recipient:	Noll, George (Jerusalem) (b)(6)@state.gov>; NEA-IPA-ECON <nea-ipa-econ@state.gov></nea-ipa-econ@state.gov>



From:	"Amr, Hady A" (b)(6)@state.gov>
То:	(b)(6) (b)(6) ©state.gov>; Noll, George (Jerusalem) (b)(6) (b)(6)
Subject:	Any progress (b)(5)
Date:	Fri, 17 Sep 2021 21:30:38 +0000

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Hady A. Amr Deputy Assistant Secretary of State Department of Near Eastern Affairs United States Department of State Washington, DC 20520 USA

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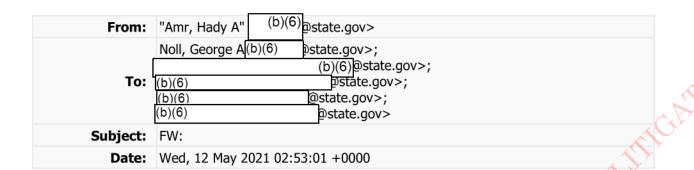
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 Noll, George (Jerusalem) (b)(6)@state.gov>

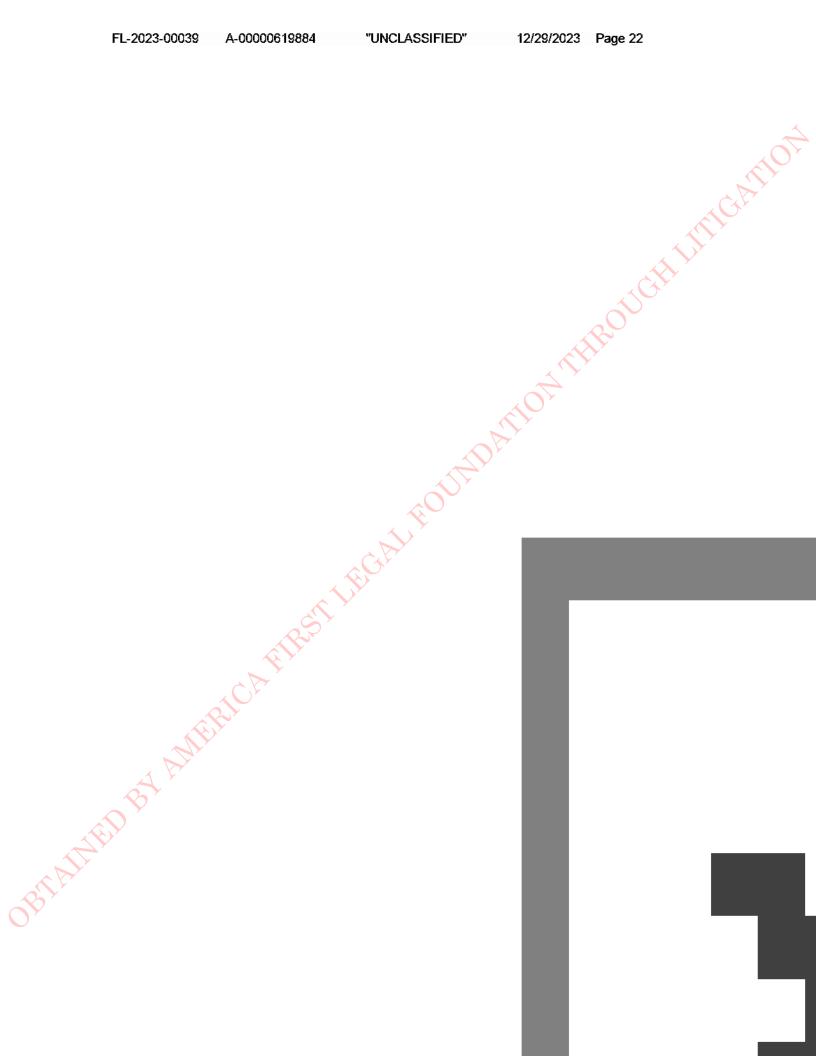
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Please keep on file for future trips too!

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From: (b)(6) @gmail.com(b)(6) @gmail.com> Sent: Tuesday, May 11, 2021 4:36 PM To: Amr, Hady A (b)(6) @state.gov> (b)(6) @state.gov> (b)(6) (b)(6) @state.gov> Subject:		SEN	STITVE BUT UNCLA	SSIFIFD Y	
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Cogat says no one has yet to contact them to ask for a meeting
Fri, 6 Jan 2023 21:06:36 +0000
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From:	"Amr, Hady A" (b)(6) @state.gov>	
То: [Noll, George A (b)(6) state.gov>; (b)(6) state.gov>; (b)(6) state.gov>	
Subject:	Email spot reporting	
Date:	Mon, 22 Mar 2021 20:06:26 +0000	

Hi friends. Have really appreciated the email spot reporting that has been coming in as of late. I find it to be incredibly useful and while it can't replace cables of course I hope it continues and you are able to keep it up...

Sent from Workspace ONE Boxer

Sender: "Amr, Hady A" (b)(6) @state.gov>

Noll, George A(b)(6) @state.gov>;

Recipient (b)(6) @state.gov>;
(b)(6) @state.gov>

George/ (b)(6)

(b)(6) reminded me today that the PA has been boycotting the OPA 4th of July party.

(b)(5)

Thanks, Hady

Hady A. Amr
Deputy Assistant Secretary of State
Department of Near Eastern Affairs
United States Department of State
Washington, DC 20520 USA

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Any thing more than in the articles?

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From:	"Amr, Hady A" (b)(6) astate.gov>
	(b)(6)(Jerusalem)(b)(6) @state.gov>;
To:	(b)(6) @state.gov>; Noll, George (Jerusalem) (b)(6)@state.gov>
Subject:	Cable?
Date:	Fri, 10 Jun 2022 17:45:54 +0000

(b)(5)George. (b)(5)

Sent from Workspace ONE Boxer

(b)(6)@state.gov> Sender: "Amr, Hady A"

(b)(6) Jerusalem) (b)(6)@state.gov>; Recipient: (b)(6)

<u>Dstate.gov>;</u> (b)(6)@state.gov> Noll, George (Jerusalem)

From: "Amr, Hady A" (b)(6) @state.gov>

(b)(6) @state.gov>;

Noll, George (Jerusalem) (b)(6) @state.gov>

Subject: FW: 2021-07-09 Restoring Israel-Jordan Coordination Regarding Jerusalems Holy Esplanade.pdf

Date: Mon, 27 Dec 2021 20:22:55 +0000

This fine document was also found in my email from this summer. Just passing it along if of value.

Amazing what one can get through in a few free hours...

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12/29/2023 Page 31

	SENSITIVE BUT UNCLASSIFIED
Sender:	"Amr, Hady A" (b)(6) state.gov>
Recipient:	(b)(6) @state.gov>; (b)(6) @state.gov>; Noll, George (Jerusalem) (b)(6) @state.gov>

OBILATION

Restoring Israel-Jordan Coordination Regarding Jerusalem's Holy Esplanade

Background: Holy Esplanade Crucial for Israel-Jordan Restart

Israel-Jordan relations have reached unprecedented low during the Trump administration years. While efforts to restore and upgrade relations would consist of a variety of bilateral measures in the areas of water, energy and tourism, for this process to deliver durable results it would have to extend also to Israeli-Jordanian coordination regarding Jerusalem's paramount Holy Esplanade (Haram Al Sharif/Temple Mount).

Absent improved coordination on this volatile issue, it would likely prove impossible to improve the broader relationship in any meaningful way. Furthermore, because improved Israel-Jordan coordination on the site would diminish a prevalent sense among Palestinians that Israel can do as it wants at the site, it would have a positive effect in terms of curbing the risk of events at and near the Holy Esplanade triggering broader Israeli-Palestinian violence.

1. Setting the Stage for Renewed Coordination regarding the Holy Esplanade

Given the depth of the crisis at the holy site and the tensions in Sheikh Jarrah and Silwan, a set of steps would be necessary for renewing coordination. Without such steps, Palestinians, not least those belonging to political factions in Jerusalem, would likely seek to hamper renewed coordination. The steps should include, primarily:

• In East Jerusalem:

 Ensure inclusivity of Palestinian stakeholders. Jordan should consult with the Palestinian Authority (PA) and with all of Jerusalem's political

- factions (Fatah, Hamas, etc) in order to reduce risk of Palestinian political opposition for renewed coordination
- change in the Israeli Police's approach: from a policing-through-deterrence to culturally- and religiously- sensitive policing;

At the Holy Esplanade:

- a considerable lessening of the numbers of Muslim worshippers distanced from the site
- a reduced number of arrests of Wagf guards (the Islamic Wagf is a non-profit body administering this site under the aegis of the Hashemite Kingdom of Jordan)
- greater leeway for the Wagf to conduct minor maintenance and restoration projects. This would signal that the Wagf regains influence over the administration of Muslim equities at the site.

Notably, these steps are being favorably considered, respectively, by Israel's Internal Security Minister and Foreign Minister.

Two Major Legs of Renewed Coordination 2.

Two major elements of Israel-Jordanian coordination should be prioritized, because in their absence broader progress would be virtually impossible and indeed further escalation would be likely:

- 1. Coordination of non-Muslim access to the site. Disagreement over this issue has been the primary driving force behind Israel's heavy handed approach including the arrests of Waqf guards trying to curb visits and prayer of religious Jews, the consequent unravelling of trust between the Waqf and the Israeli Police, as well as the overall sense of a zero-sum dynamic at the site. Furthermore, whereas other issues - such as greenlighting Wagf maintenance projects are mostly a matter of straight-forward political will, addressing non-Muslim access requires complex, delicate management because the renewed coordination should straddle a fundamental disagreement rather than resolve it.
- 2. Repairs to the Mughrabi Bridge. The Mughrabi Bridge (also known as the Mughrabi ascent) leads pedestrians from an area between the Dung Gate and the Western Wall Plaza to the Holy Esplanade. The ancient stone-made ascent was mostly destroyed by torrential rains in 2007. Israel unilaterally placed in its lieu within days a temporary wooden ascent in order to facilitate non-Muslim access, triggering a diplomatic crisis with Jordan. Israeli engineers, notably Jerusalem's city engineer, repeatedly pointed to the inadequacy of the wooden

bridge in terms of sustaining the weight of numerous entrants and of its vulnerability to fire. Israel repeatedly sought to unilaterally repair the bridge when its construction authorities deemed it urgent; each time, mere reports of such imminent works stoked tensions and even violence. A month ago, in early June 2021, the Western Wall Foundation's engineer opined that it is urgent to fix the dilapidated bridge, and Jerusalem's city engineer opined that he will shut down the Mughrabi Bridge if repairs are not completed by September.

Coordinating Non-Muslim Access to the Holy Esplanade 2.1

Background: Until the 1990s, Palestinians had the sense that non-Muslim entry to the site was on Jordanian sufferance. In order to fully appreciate the importance of this perception it is necessary to understand the Islamic commandment of Ribat - a Muslim duty to protect sacred lands and sites from foreigners. So long as Palestinians believed that Jordan, through the Islamic Waqf, was able to defend Muslim interests at the site, most palpably by curbing entry of certain Temple activists at will, they, for the most part, felt that a Muslim was protecting the sacred site. In contrast, once Palestinians perceived reality to be one in which Israel acted with total disregard to Jordan's positions, a significant number of Palestinians felt Jordan is ineffectual in defending the site, and decided they have to be the Murabitoun (guardians) themselves, notably through use of violence against Israel's police at the site.

The turning point came in the early 2000s. After the Second Intifada erupted, the site closed to non-Muslims. When Prime Minister Ariel Sharon was re-elected in 2003, he coordinated with King Hussein of Jordan a renewal of non-Muslim entry through the Mughrabi Gate. The night before the planned reopening Hussein called Palestinian Authority President Arafat to inform him of the imminent change. Hearing Arafat's total opposition, Hussein immediately informed Sharon he does not support a renewal. Sharon, who feared that the reality of non-entry of non-Muslims would become part of a new Status Quo at the site, decided to ignore Hussein's rejection and instructed to re-open the site. Since that summer of 2003, Jordan sees all entry through the Mughrabi Gate as uncoordinated and consequently characterizes religious Jews who enter as conducting incursions into the site.

The central challenge for re-creating the perception of Jordanian/Waqf protection of the site is the belief among (and beyond) the national religious constituency in Israel that the Temple Mount, Judaism's holiest site, ought to be under exclusive Israeli sovereignty. Any Israeli leader viewed as granting Jordan a veto over the scope or nature of Jewish access to the site would pay an extremely high cost in public opinion.

Until the 1990s Israel and Jordan worked around this radical disagreement by administering non-Muslim access to the site in a manner lending itself to different

interpretations. Israel's police and Jordan's Waqf communicated regularly regarding non-Muslim access and in particular the entry of radical Temple activists. When a decision was taken to prevent the entry of a specific Temple activist on a particular day, or to limit the size or narrow the route of visiting groups of religious Jews, Jordan presented it to Muslims as a result of its veto power over the matter while Israel presented it to Israelis as the result of its own autonomous discretion for reasons of maintaining public order after non-binding consultation with Jordan In order to reduce public criticism, the coordination was purposefully kept opaque: no list of banned individuals was made public and the substance of the regular communication was not publicized.

Policy reccomendation: Mediation efforts to restore Israel-Jordan coordination on non-Muslim access at present should avoid the pitfall of pursuing resolution of the disagreement, be it through veto rights for Jordan or absolute powers for Israel. They should focus instead on getting Israel and Jordan to craft a cooperative mechanism which would lend itself to different interpretations: for Jordan, a semblance that non-Muslim entry happens on Jordanian sufferance; for Israel, a semblance that it alone decides which Jews are prohibited from entering.

Success on this delicate matter would likely prove decisive for broader Israel-Jordan trust and helpful for mitigating Israeli-Palestinian conflict dynamics: most Palestinians would no longer deem visiting Israelis to be unilaterally incurring into the site and Israeli Jews would no longer hear that most Palestinians characterize their entry as illegitimate. Furthermore, Jordan's Waqf would regain credibility among Palestinians with respect to protecting Muslim interests at the site.

Coordinating Repairs of the Mughrabi Bridge

Background: Israeli-Jordanian efforts to agree on repairing the bridge have repeatedly failed. The most advanced set of negotiations took place during 2012-2013 (led by Israeli Prime Minister's Envoy Isaac Molcho and Jordanian Foreign Minister Nasser Judeh). Lengthy negotiations led to agreement on virtually all practical issues, including a division of labor between Israeli and Jordanian construction firms and archeologists. However, the question of the symbolic authority over the bridge proved to be the main stumbling block. Jordan sought to demonstrate that the works take place solely under its custodianship, allowing in such a context the contracting of Israeli firms for certain tasks. Amman rejected Israeli proposal of presenting the repair as a joint effort, citing Israel's status as an illegal occupier of the site according to international law. Renewed attempts would have to overcome the symbolic disagreement.

¹ For example, Gershon Solomon, leader of the Temple Mount Faithful, who publicly called upon the government of Israel to immediately replace the Dome of the Rock with a Third Temple, was repeatedly banned from the site.

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The apparently urgent need to address this matter, and the inability of the parties to reach agreement by themselves in the past, opens the door for a U.S. role. The U.S. can offer to mediate between the sides in order to reach an agreed formula to address the matter. It should communicate in advance to the parties that as long as mediation takes place they have to avoid unilateral action, including, as part of a holistic approach to Jerusalem, freezing house demolitions in Silwan and Sheikh Jarrah while repairs of Mughrabi Bridge take place.

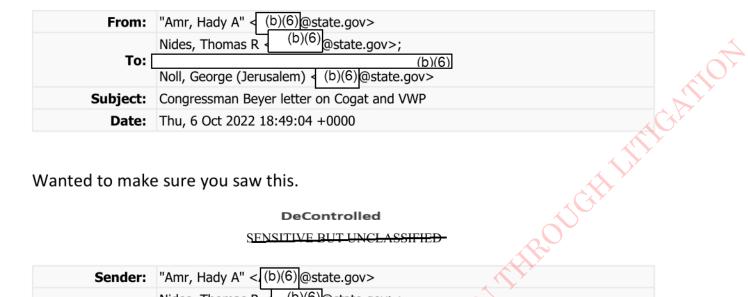
Policy recommendations: While Amman would certainly need its leaders and Wagf authorities to publicly claim that the works are done solely as part of its custodianship of the site, U.S. mediation could explore whether Israel or the U.S. itself would be able to expand the pie for Jordan such that Amman would agree for the works to take place without any visible claim at the site itself - for instance without hoisting a Jordnian flag above the repair works. Israel could for instance greenlight several significant maintenance projects for the Waqf to implement at the al-Aqsa Mosque compound. The United States, unable to offer anything regarding the site itself, might consider upgrading U.S.-Jordanian security coordination or increasing economic or humanitarian aid to Jordan.

Negotiations would have to deal with a new issue, resulting from Israel's policy toward Temple activists at the Mughrabi Bridge since 2015. In recent years, without coordination with Jordan, Israel has allowed Temple activists to convene on a dedicated area on the lower part of the Mughrabi Bridge where they could prepare for their visit to the site. Jordan and Israel would most likely disagree as to whether this practice could continue to take place on the Bridge.

Conclusion

Israel and Jordan could pursue both steps in parallel: restoring coordination of non-Muslim access to the Holy Esplanade and reparing the Mughrabi Bridge. Success with either would likely positively affect the trust needed to address the other.

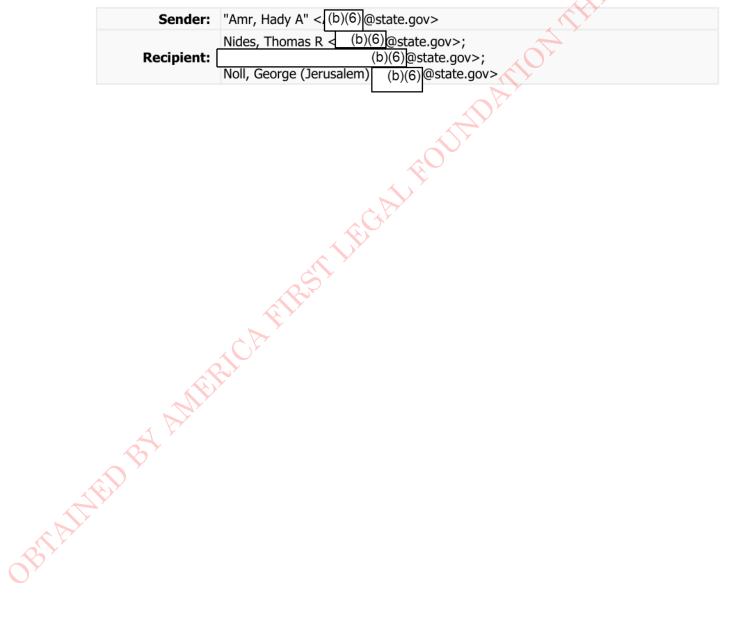
Jerusalem, July 9, 2021



Wanted to make sure you saw this.

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From:	"Amr, Hady A" (b)(6)@state.gov>		
То:	(b)(6) @state.gov>; Noll, George (Jerusalem) (b)(6) @state.gov>		
CC:	(b)(6) @state.gov>; (b)(6) @state.gov>		
Subject:	Abbas speech?		
Date:	Mon, 7 Feb 2022 02:48:37 +0000		

(b)(5) Got a copy of the speech?

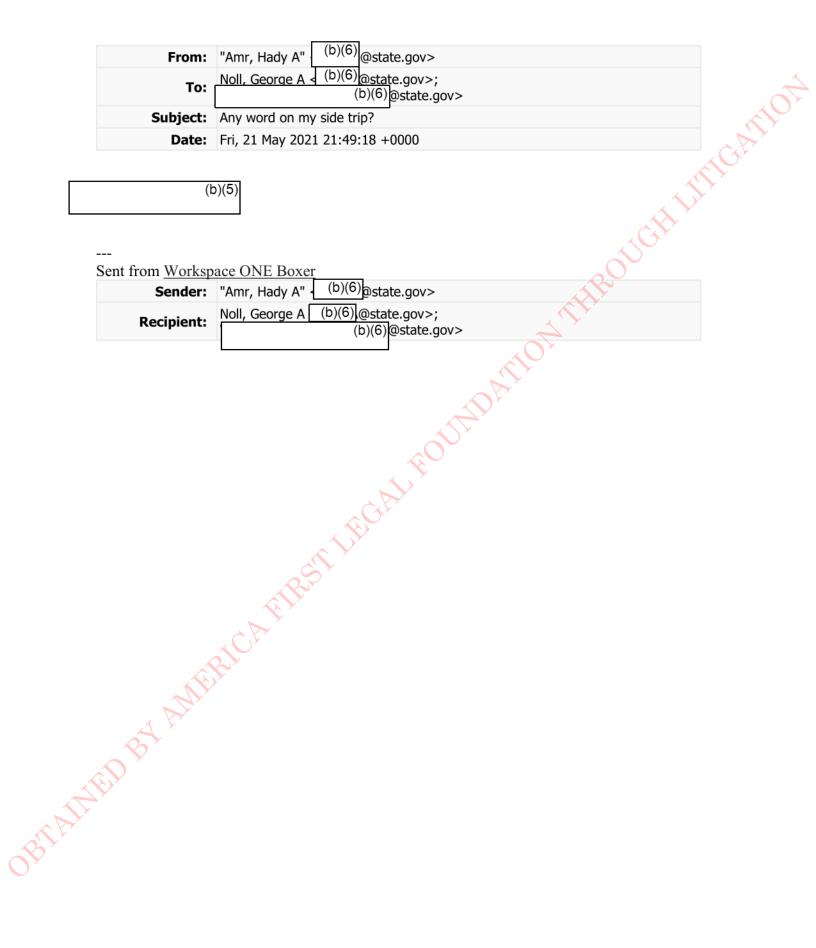
Highlights of President Mahmoud Abbas' speech at the opening of the Palestinian Central Council at its 31st session - Ramallah, 6/2/2022

- The institutions of the Palestine Liberation Organization (PLO) must be preserved and activated as the sole and legitimate representative of the Palestinian people, affirmation of the independent national decision and adherence to our national principles as stated in the National Council in 1988.
- We must preserve our national achievements, continue building our democratic state institutions, adhere to the rule of law and freedom of expression, apply standards of transparency and accountability, combat corruption, enhance partnership with civil and private society, support creativity, empower women and youth, and strengthen the judicial system.
- We rejected the deal of the century, and East Jerusalem will remain the eternal capital of the State of Palestine, and we will continue to support the steadfastness of its people.
- We call for expanding the scope of peaceful popular resistance in defense of our identity and existence, and we praise the uprising of Jerusalem and Sheikh Jarrah and the heroism of our people in villages, cities and camps.
- We will not accept the continuation of the occupation and its colonial practices that perpetuate apartheid and settler terrorism.
- In the face of the Israeli occupation authority's undermining of the two-state solution, options remain open, and the entire existing situation must be reviewed in order to preserve the interests of our people and our cause.
- It is not possible to continue implementing agreements unilaterally, and our contacts with the Israeli side are not a substitute for a political solution based on international legitimacy.
- The file of the Zionist gangs massacres since 1948 until now will not be closed, and these crimes do not have a statute of limitations.
- Amnesty International's report is an important step towards the reality of the Israeli crimes against our people, and the international community is required to implement it, and it serves as a warning to Israel of the need to end its racist occupation of our land and people.

- We continue to work with the administration of President Biden to strengthen bilateral relations, and we are still waiting for the implementation of its commitments to protect the two-state solution and the signed agreements.
- The international community must bear its responsibilities to implement the resolutions of international legitimacy, in the face of Israeli arrogance.
- According to what was stated in my speech before the United Nations, we renew the call for convening an international peace conference and providing an international protection mechanism, on the basis of the approved international references and the Arab Peace Initiative.
- We stress the necessity of convening the International Quartet at the Ministerial level.
- The Oslo Accord was temporary, and through it we did not make any concessions that affect our principles. It brought the organization (PLO) back to our homeland and established the institutions of our State on our land.
- We affirm our support for the steadfastness of our people in the camps and diaspora, and the defense of the right of refugees to return and compensation in accordance with international legitimacy resolutions.
- It is necessary to provide international support for the continuation of UNRWA's work to enable it to perform its duties towards the Palestinian refugees in all their locations.
- We pay great attention to the reform process, which is an ongoing process, and we are ready to take whatever is necessary to make it successful.
- Facing challenges requires an immediate end to the internal division within the framework of commitment to international legitimacy, as Jerusalem and Palestine are above all.
- We seek to hold presidential and legislative elections as soon as we are able to hold them in Jerusalem, and we have completed the first phase of organizing municipal elections, and work is underway to complete the second phase as scheduled.
- There is Arab consensus on the centrality of the Palestinian cause, and our Arab relations are impeccable, and we are keen not to interfere in the internal affairs of others, and we do not allow interference in our internal affairs.
- We recall the Balfour Declaration, and the world has an opportunity to assume its responsibilities towards the Palestinian people, especially the countries that caused the tragedy of the Palestinian people.
- A salute to our martyrs, our prisoners, our wounded, and their families.
- We salute our people in diaspora that are struggling to explain our story and show the rights of

our people, and we pay tribute to countries, international organizations and others, and everyone who stands by the freedom and justice of our cause in the whole world.





From:	"Amr, Hady A" (b)(6) @state.gov>
То:	Noll, George (Jerusalem) (b)(6)@state.gov>; Ratney, Michael (Jerusalem) (b)(6)@state.gov>; (b)(6)@state.gov>
Subject:	Am standing by. But my phone is not ringing
Date:	Wed, 22 Sep 2021 14:03:18 +0000
	(b)(5)
My number is	(b)(6)
Hady A. Amr	
Deputy Assistant S	ecretary of State
Department of Nea	ar Eastern Affairs
United States Depa	artment of State
Washington, DC 2	0520 USA

(b)(5)(b)(6)My number is

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"Amr, Hady A"

(b)(6) @state.gov> Sender: (b)(6) @state.gov>; Noll, George (Jerusalem) (b)(6)@state.gov>; Recipient: _ Ratney, Michael (Jerusalem) (b)(6) ostate.gov>

DeControlled

	"Noll, George (Jerusalem)" (b)(6)@state.gov>
То:	Amr, Hady A (b)(6) astate.gov>; (b)(6) state.gov>
Subject:	Call today
Date:	Tue, 22 Feb 2022 14:57:44 +0000

(b)(5)

So I am afraid I will

miss today's call.

Sent from Workspace ONE Boxer

(b)(6) @state.gov> **Sender:** "Noll, George (Jerusalem)

Amr, Hady A (b)(6) astate.gov>;

From:	"Amr, Hady A" (b)(6) astate.gov>		
To:	Noll, George (Jerusalem) (b)(6)@state.gov>		
CC:	(b)(6)@state.gov>		
Subject:	Call (b)(5)		
Date:	e: Wed, 18 Jan 2023 17:40:07 +0000		

Can we arrange one (b)(5)

(b)(6) has my schedule...

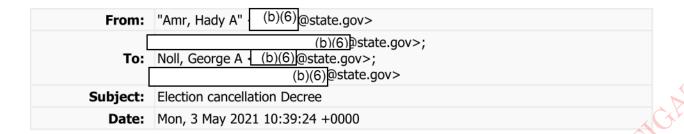
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Sender: "Amr, Hady A" (b)(6) @state.gov>

Noll, George (Jerusalem) (b)(6) @state.gov>;
(b)(6) @state.gov>

OBTAI



Non official translation

Decree No. () for the year 2021

Concerning postponing the general elections

President of the State of Palestine

Chairman of the Executive Committee of the Palestine Liberation Organization

According to the Basic Law of the Palestine Liberation Organization,

And the Basic Law 2003 and its Amendments,

And upon perusal of Law No (1) of 2007 in the matter of general elections and its amendments,

And Presidential Decree No (3) of 2021 regarding calling for legislative and presidential elections and the National Council,

And Presidential Decree No (8) of 2021 regarding the formation of the Election Cases Court,

And Presidential Decree No (6) of 2021 regarding allocating a number of seats in the Legislative Council to Christian citizens,

And Presidential Decree No (5) of 2021 regarding the promotion of public freedoms,

And based on the decision of the Executive Committee of the Palestine Liberation Organization, and in light of the occupation authorities' ban from holding elections in Jerusalem, the capital, in accordance with the law,

And based on the powers vested in us,

And in the public interest,

We decided the following:

Article (1)

Postponing the general elections (legislative, presidential and the National Council), which were called for by Presidential Decree No (3) for the year 2021 issued on 01/15/2021 until the conditions for holding them in all Palestinian territories, especially Jerusalem, are fulfilled, in accordance with the provisions of the law.

article (2)

The Central Elections Commission shall take the necessary measures to implement the provisions of this decree in accordance with the law.

Article (3)

All that contradicts the provisions of this decree shall be repealed.

Subject article (4)

All competent authorities, each within its jurisdiction, shall implement the provisions of this decree, and it shall be enforced from the date of its issuance and published in the official newspaper.

Issued in the city of Ramallah on 30/4/2021

Mahmoud Abbas

President of the State of Palestine Chairman of the Executive Committee of the Palestine Liberation Organization

Sent from Workspace ONE Boxer

 Sender:
 "Amr, Hady A"
 (b)(6) state.gov>

 (b)(6) state.gov>

 Recipient:
 Noll, George A
 (b)(6) state.gov>;

 (b)(6) state.gov>

OBIL

From:	"Amr, Hady A" (b)(6)@state.gov>	
То:	Leaf, Barbara A (b)(6) @state.gov>; (b)(6) @state.gov>; Nides, Thomas R (b)(6) @state.gov>; Noll, George (Jerusalem) (b)(6) @state.gov>; NEA-IPA-DL <nea-ipa-dl @state.gov=""></nea-ipa-dl>	
Subject:	Abbas/Gantz meeting today	
Date:	Thu, 7 Jul 2022 21:33:18 +0000	

The President of the State of Palestine, Mahmoud Abbas, received, this Thursday evening, at the presidential headquarters in Ramallah, Israeli Minister Benny Gantz.

Form his part, Minister Gantz extended congratulations to the president and the Palestinian people on the occasion of Eid al-Adha.

During the meeting, President Abbas stressed the importance of creating a political horizon, commitment to the signed agreements and stopping the procedures and practices that lead to the deterioration of the situation, stressing the importance of creating the atmosphere before President Biden's visit, which is welcomed by the Palestinian side

Sent from Workspace ONE Boxer

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Sender: "Amr, Hady A" { (b)(6) @state.gov>;

Leaf, Barbara A { (b)(6) @state.gov>;

(b)(6) @state.gov>;

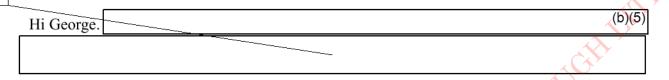
Recipient: Nides, Thomas R < (b)(6) @state.gov>;

Noll, George (Jerusalem) (b)(6) @state.gov>;

NEA-IPA-DL <NEA-IPA-DL @state.gov>
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From:	"Amr, Hady A" (b)(6)@state.gov>	
То:	Noll, George A (b)(6) @state.gov>; (b)(6) @state.gov>	
Subject:	Alshaikh	
Date:	Fri, 12 Mar 2021 02:33:54 +0000	

(b)(5)



Sent from Workspace ONE Boxer

Sender: "Amr, Hady A" (b)(6) ostate.gov>

Recipient: Noll, George A(b)(6) ostate.gov>; (b)(6) ostate.gov>

OBIL

I welcome links to Abbas statement. The Arabic and English versions...

And additional statements that he or others may have made.

Hope to be checking my email by 6am...

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Sender: "Amr, Hady A" (b)(6)@state.gov>			
Recipient:	(b)(6)@state.gov>; (b)(6)		
Recipient	Noll, George A (b)(6) state.gov>;		
	(b)(6)@state.gov>		

OBILAT

From:	"Amr, Hady A" < (b)(6) @state.gov>	
То:	Noll, George A(b)(6) @state.gov>; (b)(6)@state.gov>	
CC:	(b)(6) @state.gov>	
Subject:	Do we know specific timing of Jerusalem day march?	
Date:	Sun, 9 May 2021 23:44:08 +0000	

But send any time. **DeControlled**

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| Sender: "Amr, Hady A" | (b)(6) @state.gov> | Noll, George A(b)(6) @state.gov>; | (b)(6) @state.gov>; | (b)(6) @state.gov>; |

From:	"Amr, Hady A" < (b)(6) astate.gov>
То:	(b)(6)@state.gov>; (b)(6) @state.gov>; Noll, George A(b)(6) @state.gov>; (b)(6)@state.gov>
CC:	(b)(6) @state.gov>; (b)(6) @state.gov>; (b)(6) @state.gov>; (b)(6) @state.gov>; (b)(6) @state.gov>; (b)(6) (Amman) (b)(6) @state.gov>;
Subject:	Amr Trip
Date:	Wed, 12 May 2021 03:36:27 +0000

Thanks. Have re-titled to enable me to find this more easily. Thank you.

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S ENSITIVE BUT UNCLASSIFIED			
From (b)(6)@state.gov>			
Sent: Tuesday, May 11, 2021 11:33 PM			
To: Amr, Hady A (b)(6) @state.gov>; (b)(6) pstate.gov>; Noll, George A			
(b)(6)@state.gov>(b)(6) @state.gov>			
Cc (b)(6) @state.gov>(b)(6) @state.gov>;(b)(6)			
(b)(6)@state.gov> $(b)(6)$			
(b)(6) @state.gov> $(b)(6)$			
Subject: RE: Looks like I am on track to depart DC Wed, arrive Thursday evening			
Morning Hady, Please work with me, (b)(6) on airports and schedules. We are tracking flights into Israel and we believe at the moment many flights are on. If you end up in			
Amman, we'll work with (b)(6)copied here) there to do transport over Allenby. (b)(5)			
We'll send updates all day. Best wishes			

From: Amr, Hady A (b)(6) state.gov>
Sent: Wednesday, May 12, 2021 6:07 AM

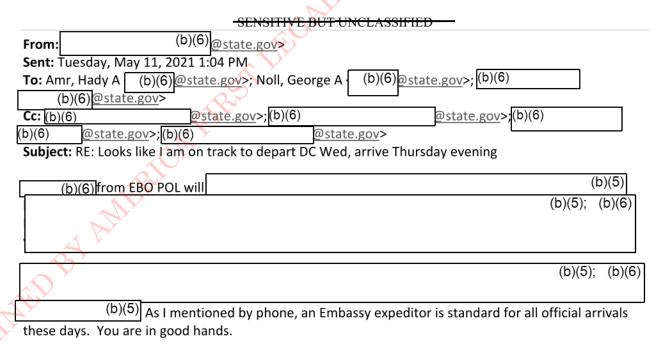
То	(b)(6) _{@state.gov} >; NoII	, George A (b)(6) @state.	gov>; (b)(6)
	(b)(6)@state.gov>		
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(b)(6)	@state.gov>;(b)(6)	@state.gov>(b)(6)	@state.gov>;
(b)(6)	@state.gov>		
Subje	ect: RE: Looks like I am on track to depart	DC Wed, arrive Thursday ev	vening
Em	bassy colleague: At the n	noment I am on t	·
Thu	ursday night. I will be trav		^{(b)(6)} and joined by
	^{(b)(6)} a few days la	ter.	

12/29/2023 Page 52

Two questions: Who from your team should I be liaising with prior my arrival for airport pickups, meeting schedules, etc?

Are flights still landing in Israel? Or am I going to need to diver to Amman and come over the bridge? Is the bridge going to be open on FRIDAY?

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SENSITIVE BUT UNCLASSIFIED

From: Amr, Hady A (b)(6)@state.gov>	
Sent: Tuesday, May 11, 2021 7:04 PM	
To: Noll, George A (b)(6) @state.gov > (b)(6) @state.gov > (b)(6)	\neg
(b)(6)@state.gov>	
Subject: Looks like I am on track to depart DC Wed, arrive Thursday evening	
(b)(6) should join me.	
(k	0)(5)
Maybe take a break on Saturday.	
(My guess is (b)(6) Arrive Monday as previously planned)	
(iviy guess isArrive ivioliday as previously planned)	
(b)(5)	
	(b)(5)
Hady A. Amr	
Deputy Assistant Secretary of State	
Department of Near Eastern Affairs	
United States Department of State	
Washington, DC 20520 USA	
DeControlled	
SENSITIVE BUT UNCLASSIFIED	
Sender: "Amr, Hady A" (b)(6) pstate.gov>	
(b)(6) @state.gov>;	
(b)(6) @state.gov>;	
Noll, George A (b)(6)@state.gov>;	
(b)(6) astate.gov>;	
Recipient: (b)(6) @state.gov>; (b)(6) @state.gov>;	
(b)(6) @state.gov>;	
(b)(6) @state.gov>;	
(b)(6) @state.gov>;	
(b)(6) (Amman)(b)(6) @state gov>	