

1 Michael E. Gates, City Attorney (SBN 258446)
2 OFFICE OF THE CITY ATTORNEY
3 2000 Main Street, P.O. Box 190
4 Huntington Beach, CA 92648
5 (714) 536-5555
6 michael.gates@surfcity-hb.org
7 *Counsel for Plaintiff City of Huntington Beach, a*
8 *California Charter City, and Municipal Corporation*

9 Donald M. Falk (SBN 150256)
10 SCHAERR | JAFFE LLP
11 Four Embarcadero Center, Suite 1400
12 San Francisco, CA 94111
13 (415) 562-4942
14 dfalk@schaerr-jaffe.com

15 Gene C. Schaerr*
16 Justin A. Miller*
17 Aaron C. Ward*
18 SCHAERR | JAFFE LLP
19 1717 K Street NW, Suite 900
20 Washington, DC 20006
21 (202) 787-1060
22 gschaerr@schaerr-jaffe.com
23 jmiller@schaerr-jaffe.com
24 award@schaerr-jaffe.com

25 Nicholas Barry*
26 Ian Prior*
27 AMERICA FIRST LEGAL FOUNDATION
28 611 Pennsylvania Ave. S.E., #231
Washington, DC 20003
(202) 964-3721
nicholas.barry@aflegal.org
ian.prior@aflegal.org

*Pro hac vice application forthcoming

*Counsel for Plaintiffs City of Huntington Beach, a California
Charter City, and Municipal Corporation; and Parents 1A-9A*

**UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA**

CITY OF HUNTINGTON BEACH, a)
California Charter City, and Municipal)
Corporation, PARENTS 1A-9A,)

Case No.: 2:24-cv-7959

COMPLAINT

Plaintiffs,)

v.)

GAVIN NEWSOM, in his official capacity)
as Governor of the State of California;)
ROBERT BONTA, in his official capacity)
as Attorney General of the State of)
California; and TONY THURMOND, in)
his official capacity as California State)
Superintendent of Public Instruction,)

Defendants.)

COMPLAINT

Plaintiff City of Huntington Beach (“Huntington Beach”) and Parents 1A-9A, through undersigned counsel, file this Complaint for declaratory and injunctive relief against Defendants Gavin Newsom, Robert Bonta, and Tony Thurmond, in their official capacities (collectively, “Defendants”).

INTRODUCTION

Gender dysphoria is a mental health disorder according to the American Psychiatric Association’s Diagnostic and Statistical Manual of Mental Disorders, Fifth Edition.¹

¹ Natlie J. Nokoff, *Table 2: DSM-5 Criteria for Gender Dysphoria, Medical Interventions for Transgender Youth in*, Endotext (Kenneth R. Feingold et al. eds., 2022), <https://tinyurl.com/3ryx234v>.

1 Yet Assembly Bill 1955 (“AB 1955”) prevents schools from requiring that
2 parents be informed when their child begins to exhibit this mental health disorder,
3 such as by requesting to be called by a name and pronoun of the opposite sex.

4 And AB 1955 sets no age limit—schools cannot notify parents even if
5 preschoolers socially transition.

6 Furthermore, AB 1955 prevents schools from disciplining in any way
7 employees who are initiating or facilitating social transitioning, which courts have
8 recognized is a type of medical intervention or treatment, and that medical
9 professionals have recognized inflicts serious short-term and long-term harm.

10 In short, AB 1955 makes it harder for schools to prevent secret social
11 transitioning, harming parents, children, and communities. That’s because a child
12 with gender dysphoria often has other mental health issues. To help their child,
13 parents need to know what is going on. Imagine the outrage if parents were kept in
14 the dark about a child’s epileptic seizures at school and the treatment being provided
15 that child by school employees for that condition.

16 Yet whether a child socially transitions or announces their sexuality is a
17 personal and private issue, not an educational issue. The State is thus intruding in a
18 very personal, private matter—communication on one of the most intimate of topics
19 between a parent and child—in violation of the U.S. Constitution.

20 To protect parental rights guaranteed by the U.S. Constitution, to protect
21 children who need parents to know their medical situation, and to protect
22 communities who suffer when parents and children suffer, the City of Huntington
23 Beach and several Parent Plaintiffs have brought this suit.

24 AB 1955 violates the 14th Amendment of the U.S. Constitution, which
25 guarantees the right of parents to make decisions about their minor children,
26 particularly regarding the right to refuse medical treatment—in this case, social
27 transitioning. And AB 1955 also allows teachers and schools to actively encourage
28 and participate in socially transitioning kids without telling the parents.

1 The purported justifications for AB 1955, California statutory and
2 constitutional protections for minor children of privacy and against discrimination,
3 must give way to the federal Constitution’s protections for parental rights—
4 particularly when AB 1955 requires no finding that parents have been abusive or
5 neglectful.

6 To protect parents and children in Huntington Beach, as well as the City’s
7 economy, the City passed an ordinance that prohibits educators within the city limits
8 from keeping parents in the dark regarding gender issues. That ordinance is in direct
9 conflict with AB 1955.

10 This lawsuit thus seeks declaratory and injunctive relief regarding the
11 unconstitutionality of AB 1955, and any other state statutes or constitutional
12 provisions upon which it is based.

13 **JURISDICTION AND VENUE**

14 1. This case presents federal questions arising under the Constitution of
15 the United States and seeks relief for the deprivation of federal rights under color of
16 state law. This Court accordingly has subject-matter jurisdiction pursuant to 28
17 U.S.C. §§ 1331, 1343.

18 2. This Court has authority to award Plaintiffs declaratory relief pursuant
19 to 28 U.S.C. § 2201, and injunctive relief under 28 U.S.C. §§ 1343, 2202, and Rule
20 65 of the Federal Rules of Civil Procedure.

21 3. Venue is proper in this District under 28 U.S.C. § 1391(b)(2) because a
22 substantial part of the events or omissions giving rise to Plaintiffs’ claims occurred
23 in this District.

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1 **PARTIES**

2 ***The City Plaintiff***

3 4. Plaintiff City of Huntington Beach is and at all relevant times was a
4 Municipal Corporation and Charter City.²

5 5. The City of Huntington Beach was constituted by its people and
6 incorporated on February 17, 1909. Since adoption of its Charter on May 17, 1937,
7 the City of Huntington Beach is a Charter City created by the consent of the people
8 within its jurisdiction and authorized by Article XI, Section 5 of the California
9 Constitution to exclusively govern municipal affairs.

10 6. The City of Huntington Beach has nearly 200,000 residents, including
11 parents and children. There are also 35 elementary schools and five high schools
12 located in the City.

13 ***The Parent Plaintiffs***

14 ***Family 1***

15 7. Parent 1A is a citizen and resident of California, and the mother of a
16 17-year-old biological girl who struggles with gender identity issues, and who will
17 be referred to as 1C.

18 8. 1A is an African American and Jewish woman who considers herself a
19 “lifelong liberal democrat.”

20 9. For the 2024-2025 school year, 1C attends the Twelfth Grade at a public
21 school in Los Angeles County.

22 10. In 2021, 1A was cleaning 1C’s room, and discovered a notebook with
23 drawings depicting self-harm and the bloody aftermath of “gender transition”
24 surgeries, and a discussion of suicidal ideation and an intention to “come out” as a
25 member of the opposite sex.

26 11. 1C followed through on her stated plan to “come out” to her parents.
27

28 ² City of Huntington Beach, State of California Charter (as amended), available at <https://tinyurl.com/bddhj49c>.

1 12. Later in 2021, 1C began the Ninth Grade at a public high school. 1C
2 agreed with her parents to use her given name while at school.

3 13. At the start of the school year, 1C was asked by school employees for
4 her preferred pronouns.

5 14. Teachers and administrators began “socially transitioning” 1C,
6 referring to her by a male name.

7 15. The principal of the school pulled 1C aside for a meeting to tell 1C that
8 the principal and teachers were mandated to not tell 1A about 1C’s social
9 transitioning.

10 16. And one school staff person even made 1C a new school identification
11 card with the male name.

12 17. 1A discovered the social transition only at the end of the school year,
13 after noting the male name used on a biology assignment.

14 18. As 1C entered the Tenth Grade in the 2022-2023 school year, teachers
15 and administrators continued referring to 1C by a male name.

16 19. 1A requested multiple meetings with the school principal, but she was
17 repeatedly denied. And when 1A was finally able to secure a meeting with the
18 principal, she was informed, without notice, that the principal was inviting additional
19 officials to the meeting.

20 20. Due to the lack of progress from attempts to meet with school officials,
21 1A began attending school board meetings.

22 21. In addition, 1A was forced to file multiple public record requests and
23 retain an attorney to protect her parental rights and the mental health of her daughter.

24 22. Towards the end of this school year, 1A was able to secure an
25 agreement with the school district specifying that 1A would be informed if 1C began
26 going by a male name.

27 23. In the 2023-2024 school year, 1C again began going by a male name,
28 prompting the principal to arrange a meeting with 1A .

1 24. Following 1A’s request for the school to stop using male names and
2 pronouns for 1C, repeated communications from 1A’s attorney, and a written
3 statement by 1C agreeing to use her legal name and female pronouns, the school
4 agreed not to call 1C by a male name or use male pronouns.

5 25. 1A reports that 1C no longer identifies as the opposite sex and is
6 “becoming herself again.”

7 26. However, 1A fears that once AB 1955 goes into effect, it will
8 undermine her hard-won contractual rights, her parental rights, and her ability to
9 protect her daughter’s mental health.

10 27. Indeed, 1C’s school has already erred on the side of nondisclosure when
11 given any colorable legal justification to do so. For instance, it cited AB 1266 to
12 deny 1A’s requests for meetings and records and continued to do so until corrected
13 by 1A’s attorney.

14 *Family 2*

15 28. Parent 2A is a citizen and resident of California, and the mother of 2C,
16 a middle-school-aged biological girl who struggles with gender confusion.

17 29. 2A is a self-described liberal democrat, and she supports the LGBTQ+
18 community.

19 30. Child 2C is a Seventh Grader in a public school in San Diego County.

20 31. 2C completed the Fifth Grade in the 2022-2023 school year, which ran
21 from August 2022 to June 2023.

22 32. During this school year, 2C was introduced to the concept of a “gender
23 spectrum,” and shortly thereafter modified her style of dress and haircut.

24 33. Unbeknownst to her parents at the time, 2C began identifying as
25 “trans,” despite never having discomfort with her gender before.

26 34. Also unbeknownst to her parents, 2C had joined a friend group with
27 four other girls, who had similarly become “trans-identified” despite no history of
28 gender confusion.

1 35. In December of 2022, 2C “came out” to her parents as “trans-
2 identified.”

3 36. Her parents noticed the “new secret identity was not making her
4 happy.” 2C became increasingly socially withdrawn and developed intense anxiety.

5 37. In January of 2023, 2C started therapy when 2A and her husband, 2C’s
6 father, noticed the anxiety and the change in behavior. 2A and her husband are
7 unaware if the “trans identity” was discussed during therapy. When we asked, the
8 therapist said it had been mentioned but that she was not comfortable treating gender
9 dysphoria and referred us to a gender specialist. The therapy group that this therapist
10 is associated with has a LGBTQ+ confidentiality policy. 2A and her husband did
11 interview several gender specialists, however the therapists they talked to follow
12 California protocols that mandate gender affirming care, which they believe is the
13 wrong approach for 2C who is questioning her gender.

14 38. At the end of 2C’s Fifth Grade school year in June 2023, 2C finished a
15 capstone project known as an “expeditionary project.” At the encouragement of her
16 teacher, 2C researched the LGBTQ+ community, but was clearly uncomfortable
17 presenting this project to her parents. Neither 2C nor the teacher informed the parents
18 why she was uncomfortable letting the parents know of the project’s substance.

19 39. During the summer of 2023, 2A and her husband discovered a secret
20 YouTube account that 2C had created to continue research into her “trans
21 identification.” So they applied strict restrictions to block content not appropriate for
22 children. This block eliminated the trans content appearing in her account.

23 40. In August 2023, the therapy for anxiety ended right before the new
24 Sixth Grade school year, as the therapist ended the therapy because 2C in her view
25 was fully well adjusted and the therapist was confident 2C had the tools to deal with
26 her anxiety.

27 41. 2C started Sixth Grade—considered middle school in her district—in
28 the 2023-2024 school year.

1 42. She began using a male name and male pronouns at school at the start
2 of school year: August 2023. 2A and her husband were not informed of the change.

3 43. In December of 2023, 2C “came out” to her parents as “trans-
4 identified.” 2C admittedly was not sure what being “trans” meant for her, but that
5 she was still figuring it out. 2A and her husband believe that the continued
6 celebration and social transition of 2C by the school had further pushed 2C to
7 identity as “trans.”

8 44. Further concealing the development from her parents, all email
9 correspondence used 2C’s correct name and female pronouns, but the male name
10 and pronouns were used for many homework assignments, and by one of her
11 teachers signing her yearbook.

12 45. This social transitioning impaired 2C’s academic record. For instance,
13 2C was once marked absent when a substitute teacher was unaware of the
14 discrepancy between her legal name on the attendance sheet and the male name she
15 was using.

16 46. 2C has since agreed with her parents to use her legal name and female
17 pronouns with all school staff.

18 47. However, there is a risk that 2C—on the verge of tumultuous teenage
19 years—may begin to socially transition again. If her parents are not informed, their
20 parental rights, 2C’s mental health, and 2C’s academic records could be placed at
21 risk.

22 48. In addition, 2A and her husband may be unaware of, and thus unable to
23 respond to, any other mental health issues associated with social transitioning if they
24 are not informed, and such issues could eventually lead to permanent psychological
25 and physical damage.

26 49. AB 1955 would exacerbate these risks and undermine their agreement
27 with 2C by significantly reducing the odds of any disclosure to them by school
28 employees.

Family 3

1
2 50. Parent 3A is a California citizen and resident of Los Angeles County,
3 and is the mother of 3C, a young boy at elevated risk for gender confusion.

4 51. Child 3C attends school at an elementary school in Los Angeles
5 County.

6 52. 3C is a 7-year-old boy with autism spectrum disorder, which places him
7 at higher risk of gender dysphoria.

8 53. Because of 3C's autism spectrum disorder and his elementary school
9 curriculum's discussion of gender issues at an early age, 3A and her husband, 3C's
10 father, are concerned 3C is at a significantly elevated risk for gender dysphoria or
11 similar disorders.

12 54. To address these concerns, 3A and her husband met with the school
13 principal at the start of the 2023-2024 school year to discuss relevant policies.

14 55. The principal confirmed that the school will not notify 3A or her
15 husband if 3C begins expressing doubts about his gender, changes his name or
16 pronouns, or desires to socially transition.

17 56. The principal also confirmed that the school will go beyond mere
18 nondisclosure and will actively support a "social transition" if 3C requests one, with
19 no notice to 3C's parents.

20 57. As a result, 3C is at significant risk for mental health issues, and 3A
21 and 3B face a significant risk to their parental rights.

22 58. In addition, 3A and her husband, because of AB 1955, have felt forced
23 to begin discussing gender issues with him at a much earlier age than they would
24 have otherwise, to ensure they are not caught by surprise by a sudden transition.

25 59. The anticipation of AB 1955 going into effect has thus caused 3A and
26 her husband to alter their parenting in ways they are not comfortable with but feel
27 are necessary, and they also reasonably fear that AB 1955 will likely exacerbate the
28 risks to their parental rights and their son's health.

Family 4

1
2 60. Parent 4A is a citizen and resident of California and is the mother of a
3 16-year-old biological girl who struggles with gender identity issues, and who will
4 be referred to as 4C.

5 61. Child 4C struggles with mental health issues including depression,
6 autism, ADHD, and psychosis.

7 62. In the Fourth Grade, 4C began to be bullied as her learning difficulties
8 became more obvious to her peers.

9 63. In the Fifth Grade, 4C was sexually assaulted by classmates, a fact that
10 was either unknown to her school or intentionally withheld from her parents.

11 64. In the Sixth Grade, 4C's mental health problems worsened, and she was
12 placed on an Individualized Education Plan.

13 65. Nonetheless, potentially violent symptoms—including a statement to
14 4A that 4C could have killed her in her sleep—prompted 4A to engage a therapist
15 and a psychiatrist for 4C.

16 66. During the course of this treatment, 4C disclosed the sexual assault
17 incident in the Fifth Grade to a therapist and to her parents.

18 67. Following this, 4C began identifying as “trans.”

19 68. To attempt to find a healthy environment for 4C, 4A and her husband,
20 4C's father, transferred her to several different public schools.

21 69. 4C was generally referred to by school faculty using a masculine name
22 and “they/them” pronouns.

23 70. This event occurred despite 4A referring to 4C with her legal name and
24 feminine pronouns at Individualized Education Plan meetings.

25 71. Monitoring these developments is crucial to allow 4A and her husband
26 to understand changes in their daughter's mental health and identity.

27 72. Monitoring such developments is also crucial to protecting their own
28 safety given 4C's history of violent threats when her mental health worsens.

1 73. AB 1955 would significantly decrease the likelihood of disclosure from
2 school employees and officials, thus making it more difficult for 4A and her husband
3 to monitor 4C's mental health, parent her, protect her, and protect themselves.

4 *Family 5*

5 74. Parent 5A is a citizen and resident of California. She is the mother of a
6 17-year-old biological girl who struggles with identity issues and who will be
7 referred to as 5C.

8 75. Parent 5B is a citizen and resident of California. He is 5A's husband
9 and 5C's stepfather.

10 76. Parent 5A has sole custody of 5C.

11 77. 5C has long struggled with mental health, and she has been on an
12 Individualized Education Plan since the Second Grade.

13 78. She has been diagnosed with depression, ADHD, autism spectrum
14 disorder, and sensory processing disorders.

15 79. She also has a tested IQ of 130.

16 80. For the 2020-2021 school year, 5C was enrolled in a public middle
17 school in San Diego County.

18 81. In May of 2021, then-14-year-old 5C began identifying as "gender
19 fluid."

20 82. The school's staff and faculty began referring to 5C by a male name
21 and using non-feminine pronouns.

22 83. After this time, 5C displayed increasingly hostile behavioral problems,
23 frequently screaming at and threatening 5A and 5B.

24 84. She would stand over them and observe them in their sleep as part of
25 this pattern of threatening behavior.

26 85. In or around early October of 2022, 5C sent an email with violent
27 imagery, expressing her desire to kill her entire family.

28 86. This resulted in 5C entering an assisted living facility.

1 87. Following the move, 5C was enrolled in a new public high school.

2 88. Despite explicit requests from 5A to use 5C's given name and female
3 pronouns, the high school's staff and faculty used a male name and "they/them"
4 pronouns.

5 89. Following 5C's release from the assisted living facility in spring of
6 2024, she moved back in with her family and enrolled in a different public high
7 school in San Diego County.

8 90. Despite explicit requests from 5A to use 5C's given name and female
9 pronouns, the high school staff and faculty refer to 5C by a male name and use
10 "they/them" pronouns.

11 91. These actions infringe 5A and 5B's parental rights, continue to interrupt
12 their home life, undermine their ability to protect 5C's mental health, and have the
13 potential to expose them to physical threats from 5C.

14 92. Further, not informing 5A and 5B may make it impossible to
15 understand 5C's school environment and thus to effectively treat her mental health
16 issues and protect themselves.

17 93. AB 1955 would very likely exacerbate these harms.

18 ***Family 6***

19 94. Parent 6A is a citizen and resident of California, and is the father of 6C,
20 a 7-year-old boy who has not displayed any issues with gender confusion despite
21 attempts to push him to "identify" as a girl.

22 95. 6C attends a public elementary school in Los Angeles County and is
23 currently a third grader.

24 96. Prior to the initiation of divorce proceedings, 6C's mother began
25 encouraging and facilitating 6C to dress in girl's clothing, and she began reading to
26 him from books about alternative pronouns.

27 97. Divorce proceedings culminated in joint legal and physical custody.
28

1 98. During the first grade, 6C's mother would frequently send him to
2 school in dresses on the days she had custody, claiming it was 6C's choice, but 6C
3 never asked to wear dresses when he was with his father.

4 99. 6C's first grade teacher would inform 6A when this occurred.

5 100. During the divorce proceedings, 6A enrolled 6C in treatment with a
6 child therapist.

7 101. 6A relies on information from 6C's teachers to allow the child therapist
8 to make a complete and accurate diagnosis.

9 102. After nine months of treatment, the therapist confirmed that, despite the
10 pattern of repeated dress wearing when 6C is with his mother, 6C has no signs of
11 gender dysphoria.

12 103. 6A fears that once AB 1955 goes into effect, he will no longer be
13 informed regarding gender issues related to his son by his son's teachers or others at
14 his son's school.

15 104. This will prevent 6A from being able to parent his son in a caring,
16 proactive way, or provide the information his son's therapist will need to accurately
17 diagnose and continue to treat 6C.

18 105. Additionally, if 6C is socially transitioned at school and 6A is kept in
19 the dark, it could also threaten his joint custody rights.

20 106. Thus, AB 1955 poses a threat to 6A's present and future parental rights,
21 including his ability to ensure quality mental health treatment for 6C.

22 ***Family 7***

23 107. Parent 7A is the mother of a 16-year-old biological girl, 7C.

24 108. Parent 7A describes herself as "not anti-trans" and not "opposed to
25 same-sex marriage/partnerships."

26 109. 7C attends public school in Orange County.
27
28

1 110. In late 2021, 7A surprised her daughter with a particular dress that was
2 trending online and that 7C “wanted so badly.” 7C “was over-the-moon happy about
3 it and wore it several times.”

4 111. Approximately six months later, at 7C’s graduation, 7A first learned
5 that 7C’s school called her by a male name when “waiting for the announcer to call
6 my daughter’s name so that I could jump to my feet, clap, shout and cheer for her,”
7 7A instead heard the announcer call out a male name with 7C’s last name.

8 112. During 7C’s freshman year, the correspondence from her high school
9 that 7A received began referring to 7C as the same male name as was announced at
10 her 8th grade graduation.

11 113. Just prior to 7C’s sophomore year, 7A submitted an application for
12 reduced-price lunches for 7C. 7A then received a phone call that they couldn’t find
13 7C in their system, even though that school district was the only one she had been
14 enrolled in since kindergarten.

15 114. Upon calling the school district’s headquarters to request they include
16 7C’s real name somewhere in their system so that she could be found, 7A was
17 transferred to 7C’s high school counselor.

18 115. The counselor refused to put 7C’s real name in the system for fear that
19 7C would be “outed” if a substitute teacher was teaching, despite 7A pointing out
20 that it was a safety issue not to have 7C’s real name in the system anywhere, even in
21 an “Otherwise known as” box.

22 116. 7A would later learn that this counselor “would regularly pull [7C] out
23 of class to have counseling sessions with her,” without 7A’s permission or even
24 knowledge.

25 117. Additionally, the counselor was pulling 7C “out of classes that she was
26 failing in, keeping her from going to the next class and in some cases, making her to
27 completely miss lunchtime, and causing her to go hungry until she got home from
28 school.”

1 118. “It was around this time that [7C] began getting severe headaches and
2 began missing considerable amounts of school because of the headaches. Her grades
3 suffered terribly.”

4 119. During that school year, 7A had forgotten to excuse one of 7C’s
5 absences and received a call from a substitute school staff person regarding 7C’s
6 male name having an unexcused absence.

7 120. When 7A informed the school employee that she did not have a child
8 with that name, and gave the employee 7C’s real name, birthdate, and address, the
9 employee asked her for her student ID number, causing 7A to miss 15-20 minutes
10 of work trying to find the number.

11 121. At the end of the school year, 7C’s counselor sent 7A an email
12 suggesting 7C’s male name enroll in summer school due to missing credits.

13 122. 7A responded that she did not have a child with that name, that she
14 would appreciate if the school counselor referred to 7C by her real name when
15 communicating with 7A, requested again that 7C’s real name be entered into the
16 school’s system, and accused the counselor of trying to erase 7C.

17 123. The counselor responded with an email referring to “Your student,” and
18 then reported 7A to Child Protective Services for “emotional abuse.”

19 124. CPS came to 7A’s home and conducted interviews and an investigation
20 but found nothing amiss and took no action.

21 125. The CPS visit “was extremely stressful” for 7A.

22 126. 7A fears that AB 1955 will only make the situation worse and keep her
23 even more in the dark about her daughter.

24 ***Family 8***

25 127. Parent 8A is a California citizen and resident and is the mother of 8C,
26 a 16-year-old biological girl who has struggled with gender identity issues since they
27 were introduced to her in elementary school as a 9–10-year-old.

28 128. 8C attends a public high school in San Francisco County.

1 129. When 8C was only 9–10 years old and attending the Fourth Grade in
2 San Francisco County, her elementary school brought in a private company to teach
3 8C sex education.

4 130. 8C came home very excited to educate her mother, 8A on all of the
5 things that she had learned: that there are many pronouns, that her friend chose
6 they/them pronouns, that you can have a female body and a male brain or vice-versa,
7 that there are many genders and sexual orientations, and that there are many same
8 sex parents, including 8C’s female Physical Education teacher who has children with
9 her partner.

10 131. 8A told 8C that she was too young for those discussions and that her
11 elementary school should not be teaching her those things. The discussion ended,
12 but 8C was left with the idea that 8A doesn’t like that kind of education.

13 132. A few years later, 8C was attending middle school in San Francisco
14 County when the COVID-19 lockdowns began. 8C was deeply affected by her
15 friend’s move to another state (the same friend who had chosen they/them pronouns
16 in Fourth Grade). 8C’s friend became very depressed at the same time 8C began
17 going through puberty and feeling uncomfortable with her changing body.

18 133. 8C and her out-of-state friend began playing online games and joined
19 some Discord servers set up as transgender safe spaces. In those groups, 8C was
20 groomed and guided in transgenderism while playing online games. 8C and her
21 friend formed plans to leave their families and to start different lives under
22 transgender identities.

23 134. One day, 8A’s husband discovered some inappropriate pictures on 8C’s
24 iPad. When he questioned 8C about them, 8C became very rebellious, which was
25 strange as she had never disrespected her parents in that manner before.

26 135. About one hour later, 8A received a phone call from the police
27 department that 8C had run away from home, and that the police would be coming
28 to speak with 8A and her husband, 8C’s father. 8A let the police officers into her

1 home, and they told her that 8C was having an emergency and was suicidal. They
2 told 8A and her husband that because they were unaccepting parents of 8C's
3 transgender identity, she had overdosed on her father's diabetic medicine and then
4 run away.

5 136. This sudden revelation was a shock, as 8C had never been suicidal
6 before. 8A and her husband let the police officers search their house for any other
7 medications. 8A and her husband were scared and blindsided, and they followed the
8 police officers' instructions.

9 137. 8C was admitted twice to a mental hospital for 10 days each time of
10 involuntary holds. The meetings with Child Protective Services were a terrible
11 experience, where it was clear that 8A and 8C's father could not say anything or they
12 would not be allowed to see their daughter again. CPS showed them that it had the
13 power to take 8C away from her parents, and it proposed sending 8C to a group
14 home.

15 138. 8A and her husband requested that their insurer and medical provider,
16 Kaiser Permanente, provide 8C with a mental health therapist who could be
17 respectful of their family's religious beliefs. Kaiser declined and assigned 8C a
18 transgenderism activist. This therapist referred 8C to transgender clinics and scared
19 8A and her husband by telling them that if they kept insisting on religious belief
20 requests, then CPS would take 8C to a foster home. The therapist told them that if
21 8A and her husband would not let 8C be transgender, then the foster care system
22 would allow her to transition.

23 139. The therapist focused on teaching 8C about privacy and confidentiality
24 rights to the point that 8C began saying her parents were abusive. The therapist did
25 incalculable damage to 8C's mental health.

26 140. 8A and her husband found another therapist outside their insurance
27 network who aligned with their family's religious beliefs. They found this necessary
28

1 to avoid the constant threat of CPS harassment. 8A and her husband paid out of
2 pocket for every session.

3 141. Kaiser sent CPS to Family 8's home. CPS reopened their case based on
4 the insurance company's allegations that 8A and her husband were not supporting
5 8C, because they had skipped a Kaiser session (so that they could change therapists).
6 8A's second daughter, who was seven years old at the time, had to testify in defense
7 of her parents to the police department and CPS. It was painful for 8A to see her
8 daughters pitted against each other in this manner.

9 142. Kaiser offered 8C hormone treatments and endocrinologist visits. The
10 endocrinologist office began reaching out to 8A, and she decided to part ways with
11 Kaiser. 8A felt that it was crazy for Kaiser to be pushing transgender treatments to a
12 12-year-old child.

13 143. 8A changed their insurance to UCSF. 8C later told 8A that her stays at
14 UCSF psych wards were similar, where children were advised to initiate
15 Individualized Education Program plans with school counselors. 8A has found most
16 school counselors to be transgenderism activists, creating a very difficult situation
17 for anyone, like herself, that does not subscribe to transgender ideology.

18 144. When 8C began high school, 8A was told that the school needed to
19 create a safe space for 8C. A school counselor told 8C to go to a youth shelter
20 whenever she feels unsafe from her parents. 8C has done so.

21 145. 8A feels that her daughter, 8C, is getting better, although her progress
22 is slow. If Family 8 had been dependent on public benefits, she is not sure she would
23 have been able to resist the combined efforts of health insurers, medical providers,
24 schools, CPS and police officers.

25 146. AB 1955 will exacerbate the government efforts to shape 8C's sexuality
26 and gender identity that Family 8 has been fighting since 8C was a child.

27 147. Secret social transitioning efforts on the part of 8C's schools will
28 exacerbate the problems that Family 8 has already faced.

1 148. Thus, AB 1955 poses a threat to 8A's present and future parental rights
2 and 8C's health and well-being.

3 *Family 9*

4 149. Parent 9A is a resident of California, and the mother of 9C, a middle-
5 school-aged boy who was led to question his gender identity as an 11-year-old child
6 at the encouragement of his teacher.

7 150. 9C attends a public middle school in Los Angeles County and is
8 currently an eighth grader.

9 151. In 2022, the week after Thanksgiving, 9C told his mother that his Sixth-
10 Grade teacher was gay and had LGBTQ+ flags in his classroom.

11 152. That same week, 9C's teacher explained to 9C and his classmates that
12 he brought the LGBTQ+ flags to the classroom because there were gay children their
13 same age (11- and 12-year-olds), and he wanted to support them.

14 153. 9A began noticing changes in 9C. He began feeling depressed and
15 started to cry regularly. 9A approached her child on multiple occasions to ask him
16 why he was feeling sad, to show him how much she loves him, and to provide
17 emotional support.

18 154. 9C finally told his mother that he was feeling confused and lost and was
19 questioning whether he might be gay. He said he didn't know why he was having
20 those thoughts and had never had them before.

21 155. 9C's depression worsened, and he would tell 9A that he didn't want to
22 grow up and didn't want to be in the Sixth Grade. It reached the point that 9C told
23 his father, 9A's husband, that whatever he was feeling, he wanted it to end.

24 156. 9A and her husband didn't see an improvement in 9C until the school
25 year ended and after they took 9C to a Christian psychologist. There, 9C learned
26 how to cope with the feelings he was having, and the psychologist provided him with
27 proper therapy treatment to help him be in tune with his biological self.
28

1 157. For months, 9A watched her child suffer because an adult used his
2 position of trust to tell pre-pubescent children that they might be gay.

3 158. 9C is no longer in that class, but 9A is still afraid that another teacher
4 will exacerbate the gender confusion that 9C's Sixth Grade teacher introduced to
5 him, especially now that 9C is a middle school teenager. If that happens, 9A is afraid
6 that AB 1955 will prevent 9C's school from informing her what is happening with
7 her son so that she will be able to respond to changes in his mental health and help
8 him obtain appropriate treatment.

9 159. Thus, AB 1955 poses a threat to 9A and her husband's present and
10 future parental rights, including their ability to counsel with 9C and to ensure quality
11 mental health treatment for him.

12 *The Defendants*

13 160. Defendant Gavin Newsom is the Governor of California. The
14 California Constitution vests the "supreme executive power of this State" in the
15 Governor, who "shall see that the law is faithfully executed." Cal. Const. art. V, § 1.
16 Defendant Newsom is sued in his official capacity.

17 161. Defendant Robert Bonta is the Attorney General of California. The
18 California Constitution vests the Attorney General with the duty to "see that the laws
19 of the State are uniformly and adequately enforced." Cal. Const. art. V, § 13.
20 Defendant Bonta is sued in his official capacity.

21 162. Defendant Tony Thurmond is the California State Superintendent of
22 Public Instruction. Defendant Thurmond is the California Department of
23 Education's main executive officer and as such is responsible for creating, adopting,
24 and implementing Department policies and guidance documents. Defendant
25 Thurmond is sued in his official capacity.

1 **FACTUAL ALLEGATIONS**

2 ***AB 1955***

3 163. AB 1955’s roots start in 2013 when the California Department of
4 Education (“CDE”) began issuing “guidance” that schools must keep a student’s
5 gender identity hidden from parents.

6 164. This guidance, which does not have the force of law,³ was turned into
7 Administrative Regulation 5145.3 by the California School Board Association and
8 distributed to public school boards for adoption.

9 165. Schools were directed to create a covert, parallel records-filing system
10 to hide students’ name changes, in order to skirt parents’ requests for pupil records
11 or education records to which they are entitled under California Education Code
12 §49069.7 and the Family Educational Rights and Privacy Act, 20 U.S.C. § 1232g.

13 166. After several school districts passed policies that required parental
14 notification whenever a child sought to socially transition at school, California
15 enacted AB 1955, called the Support Academic Futures and Educators for Today’s
16 Youth Act (SAFETY Act).

17 167. Governor Newsom signed AB 1955 into law on July 15, 2024, and
18 AB 1955 goes into effect on January 1, 2025.

19 168. AB 1955 amends the California Education Code. *See* Exhibit 1.

20 169. Relevant to this suit, AB 1955 adds three sections to Chapter 2 of Part
21 1 of Division 1 of Title 1 of the Education Code. First, it adds Section 220.1, which
22 prohibits any adverse employment actions against employees or contractors of
23 school districts, county offices of education, charter schools, or state special schools
24 for “support[ing] a pupil in the exercise of rights set forth in” four articles of the
25 Education Code, “perform[ing] the employee’s work activities in a manner
26

27 ³ This was admitted by a CDE attorney in federal court. *See* Tr. of Mot. Hr’g of Apr.
28 29, 2024 at 8:23–9:4, *Mirabelli v. Olson*, No. 3:23-cv-00768-BEN-WVG (S.D.
Cal.), ECF No. 111.

1 consistent with the recommendations or employer obligations set forth in this
2 chapter,” or “provid[ing] instruction to pupils consistent with the current content
3 standards, curriculum frameworks, and instructional materials adopted by the state
4 board, and any other requirements of this code[.]” AB 1955, § 4.

5 170. Second, AB 1955 adds Section 220.3. That section states that “[a]n
6 employee or a contractor of a school district, county office of education, charter
7 school, or state special school for the blind or the deaf shall not be required to
8 disclose any information related to a pupil’s sexual orientation, gender identity, or
9 gender expression to any other person without the pupil’s consent unless otherwise
10 required by state or federal law.” AB 1955, § 5.

11 171. Finally, AB 1955 adds Section 220.5, which prohibits school districts,
12 county offices of education, charter schools, and state special schools from enacting
13 or enforcing “any policy, rule, or administrative regulation that would require an
14 employee or a contractor to disclose any information related to a pupil’s sexual
15 orientation, gender identity, or gender expression to any other person without the
16 pupil’s consent, unless otherwise required by state or federal law.” AB 1955, § 6.

17 172. And Section 220.5 also declares that “[a]ny policy, regulation,
18 guidance, directive, or other action of a school district, county office of education,
19 charter school, or state special school for the blind or the deaf, or a member of the
20 governing board of a school district or county office of education or a member of
21 the governing body of a charter school, that is inconsistent with subdivision (a) is
22 invalid and shall not have any force or effect.” *Id.*

23 173. In sum, AB 1955 prevents public schools from requiring that teachers,
24 staff, administrators, or other employees inform a child’s parents when that child
25 begins to show signs of gender dysphoria, such as asking to be called by pronouns
26 or a name of the opposite sex, or otherwise seeking to socially transition.

27 174. And AB 1955 means that if a teacher or other school employee socially
28 transitions a child, whether that employee initiates the transition or facilitates the

1 child’s request for a transition, a school cannot require the communication of the
2 transition to a parent without the child’s consent. Nor can the school do anything
3 regarding the employee who is involved in the social transition.

4 175. And AB 1955 sets no age limit—schools cannot notify parents even if
5 preschoolers socially transition.

6 176. Speaking of the law, Governor Newsom stated of teachers that he wants
7 them to “make [my kids] feel included and not outed.” Mackenzie Mays, *California*
8 *Lawmakers Send Student Gender Notification Bill to Newsom After Explosive*
9 *Assembly Debate*, L.A. Times (June 27, 2024), <https://tinyurl.com/5b49esvd>. In
10 other words, according to Defendant Newsom, informing parents about a child
11 showing signs of a serious medical condition—gender dysphoria—is “out[ing]” that
12 child.

13 177. Defendant Thurmond, on the date Defendant Newsom signed AB 1955
14 into law, issued a press release where he “celebrated” the bill’s signing, noted that
15 he “supported AB 1955,” and declared that he was “proud to work alongside our
16 legislators” to “ensure that this bill made it to the Governor’s desk for signing.” Press
17 Release #24-37, Cal. Dep’t of Educ., State Superintendent Thurmond Celebrates
18 Signing of AB 1955: The SAFETY Act, Ensuring Safe and Supportive Learning
19 Environments for LGBTQ+ Students (July 15, 2024),
20 <https://www.cde.ca.gov/nr/ne/yr24/yr24rel37.asp> (“Thurmond Press Release”). His
21 press release further referred to policies enacted by school districts to require
22 parental notification when a child seeks to socially transition as “forced outing
23 policies.” *Id.*

24 178. Defendant Bonta, in response to the school district policies requiring
25 parental notification that prompted the passage of AB 1955, brought suit against
26 those districts because, he said, these policies were “forced outing polic[ies].” *See*
27 Press Release, Rob Bonta, Att’y Gen., Cal. Dep’t of Just., Attorney General Bonta
28 Announces Lawsuit Challenging Chino Valley Unified School District’s Forced

1 Outing Policy (Aug. 28, 2023), <https://tinyurl.com/24mep2bj> (“Bonta Press
2 Release”).

3 179. Interestingly, AB 1955 observes twice, once with § 220.3 and once with
4 § 220.5, that these sections “do[] not constitute a change in, but [are] declaratory of,
5 existing law.” AB 1955, §§ 5, 6.⁴

6 180. However, AB 1955 does not mention what that apparent “existing law”
7 is. Defendant Bonta’s lawsuits against school districts that had adopted a parental
8 notification policy suggest three possibilities.

9 181. First, Bonta argued that the parental notification policies violated
10 sections 200 and 220 of California’s Education Code, as well as section 11135 of
11 the Government Code, because those provisions “ensure equal rights and
12 opportunities for every student and prohibit discrimination on the basis of gender
13 identity and gender expression.” Bonta Press Release.

14 182. Second, Bonta claimed that a parental notification policy violates the
15 Equal Protection Clause of the California Constitution because the “policy
16 unlawfully discriminates and singles out students who request to identify with or use
17 names or pronouns different from those on their birth certificates, or who access
18 programs or facilities that, in the view of the Board, are not ‘aligned’ with the
19 student’s gender.” *Id.*

20 183. Third, Bonta alleged a parental notification policy would violate a state
21 constitutional right to privacy because “California’s constitution expressly protects
22 the right to ‘privacy,’ including both ‘informational privacy,’ and ‘autonomy
23 privacy,’ and the policy’s mandate to out transgender and gender-nonconforming
24 students against their wishes or without their consent violates that right.” *Id.*

25
26
27 ⁴ Defendant Thurmond did not seem to think that AB 1955 was merely declaratory,
28 not changing or adding to existing law, as in his press release he hailed the law as “a
major step forward for the rights of students and families,” and declared “it a reason
to celebrate[.]” Thurmond Press Release, *supra*.

Social Transitioning

Gender Dysphoria and Gender Incongruence are Medical Conditions

184. Gender dysphoria and gender incongruence are medical, psychiatric diagnoses. Am. Psych. Ass'n, *Diagnostic and Statistical Manual of Mental Disorders* 451 (5th ed. 2013) (gender dysphoria); World Health Org., *Conditions Related to Sexual Health: Gender Incongruence in, ICD-11: International Classification of Diseases for Mortality and Morbidity Statistics* 1168 (11th Rev. 2022), <https://tinyurl.com/yc266cfj>. Gender incongruence is a mismatch between sex and perceived or desired gender identity. The American Psychiatric Association describes gender dysphoria as “psychological distress” from that mismatch. Am. Psychiatric Ass'n, *What is Gender Dysphoria?* (Aug. 2022), <https://www.psychiatry.org/patients-families/gender-dysphoria/what-is-gender-dysphoria>.

185. The world, including the United States, is experiencing an unprecedented epidemic of gender confusion. See, e.g., Joanne Sinai, Letter to Editor, *Rapid onset gender dysphoria as a distinct clinical phenomenon*, 245 *J. Pediatrics* 250 (2022), <https://doi.org/10.1016/j.jpeds.2022.03.005>.

186. New diagnoses of gender dysphoria among children ages 6–17 almost tripled in a recent 4-year period, leaping from 15,172 in 2017 to 42,167 in 2021. Robin Respaut & Chad Terhune, *Putting numbers on the rise in children seeking gender care*, Reuters (Oct. 6, 2022), <https://www.reuters.com/investigates/special-report/usa-transyouth-data/>.

187. Between 2016 and 2020, California saw a three-fold increase, from 1,000 to 3,000 annual diagnoses among Medicaid patients. *Id.* Medical treatments also increased. The number of children aged 6–17 in the United States who were placed on puberty blockers between 2017 and 2021 more than doubled from 633 to 1,390 new patients, as did the number placed on synthetic hormones, from 1,905 to 4,231 new patients. *Id.*

1 188. In the United States, the rate of adults identifying as transgender
2 doubled in the ten years between 2002 and 2011. Dianna Kenny, *Children and young*
3 *people seeking and obtaining treatment for gender dysphoria in Australia: Trends*
4 *by state over time (2014-2018)* (Sept. 4, 2019), <https://tinyurl.com/bdcnmmk2>. Over
5 the next five years, the rate doubled again to 0.6%, i.e., 1.4 million people. *Id.*

6 189. Then, between 2016 and 2021, the percentage and number of adults
7 identifying as transgender remained steady. Jody L. Herman et al., *How Many Adults*
8 *and Youth Identify as Transgender in the United States?*, at 1, 13, Williams Inst.,
9 UCLA Sch. of Law (June 2022), <https://tinyurl.com/4v6av9kx>.

10 190. The DSM-5 reports an expectant incidence of gender dysphoria of
11 0.5%–1.4% among males and 0.2%–0.3% for females. Samuel Veissière, *Why is*
12 *Transgender Identity on the Rise Among Teens?*, *Psych. Today* (Nov. 28, 2018),
13 <https://tinyurl.com/4ctenn3b>.

14 191. But current findings are “clearly puzzling: Transgender identity is now
15 reported among young natal females at rates that clearly exceed all known statistics
16 to date.” *Id.*

17 192. An estimated 1.4% of children aged 13–17 and 1.3% of those aged 18–
18 24 currently identify as transgender. Herman et al., *How Many Adults*, *supra* at 5.

19 193. Those rates increased from the Williams Institute’s 2017 report, which
20 used data from 2014 to 2016, and estimated the number of trans-identified youth in
21 both of those age ranges as 0.7%. Jody L. Herman et al., *Age of Individuals Who*
22 *Identify as Transgender in the United States 2*, Williams Inst., UCLA Sch. of Law
23 (Jan. 2017), <https://tinyurl.com/ycptjcb4>.

24 194. Youth are identifying as transgender at higher rates than previous
25 generations. Youth aged 13–24 represent 42.7% of transgender-identified persons
26 13+, despite that same age group representing only 18.6% of the U.S. 13+
27 population. Herman et al., *How Many Adults*, *supra* at 6.

28

1 195. These trends are particularly pronounced in California. In one school in
2 Davis, 4% of 10th–12th Grade students, one in twenty-five, claim trans identity.
3 Colin Wright, *BREAKING: New Documents Reveal Shocking Surge in Trans-*
4 *Identified Students in Davis, CA Schools*, Reality’s Last Stand (Jan. 17, 2023),
5 <https://tinyurl.com/3w2taz77>.

6 196. This amount is 2.8 times the national average. *Id.*

7 197. Between 2019 and 2023, the percentage of transgender and nonbinary
8 college students in the University of California system tripled from 0.6% to 1.9%.
9 Erin Allday & Emma Stiefel, *More UC Students Identify as Nonbinary or Trans,*
10 *New Enrollment Data Shows*, S.F. Chronicle (Feb. 6, 2024),
11 <https://tinyurl.com/mryb9yez>.

12 198. UC Berkeley saw its share of transgender and nonbinary students rise
13 from 0.2% to 1.8%. *Id.*

14 199. This acceleration among youth began in 2010, increasing from 3.5 per
15 100,000 in Georgia, 5.5 in Southern California, and 17 in Northern California to 38,
16 44, and 75, respectively, per 100,000 population, only four years later. Qi Zhang et
17 al., *Changes in Size and Demographic Composition of Transgender and Gender*
18 *Non-Binary Population Receiving Care at Integrated Health Systems*, 27 *Endocrine*
19 *Prac.* 390 (2021), <https://tinyurl.com/b6pmyu85>.

20 ***Rapid Onset Gender Dysphoria***

21 200. This massive increase in both diagnoses of gender dysphoria and
22 incongruence and trans-identifying children and youth is part of a new pattern that
23 has been called rapid-onset gender dysphoria. See Lisa Littman, *Parent Reports of*
24 *adolescents and young adults perceived to show signs of rapid onset of gender*
25 *dysphoria*, 13 *PLoS ONE* e0202330, at 36. (2018), <https://tinyurl.com/4cc5pstf>.

26 201. Rapid-onset gender dysphoria is characterized by the sudden
27 appearance of gender dysphoria for the first-time during puberty or later, in children
28 and youth who had no pre-pubertal distress with their sexed bodies.

1 202. Dr. Littman’s study of parent reports reveals concerning trends that
2 highlight the social component of gender dysphoria and incongruence and trans-
3 identification.

4 203. The adolescent and young adults in the study were 82.8% female, with
5 a mean age of 16.4 years. *Id.* at 2.

6 204. The majority, 62.5%, “had reportedly been diagnosed with at least one
7 mental health disorder or neurodevelopmental disability prior to the onset of their
8 gender dysphoria.” *Id.*

9 205. Among the friendship groups studied, the first friend to identify as
10 transgender did so on average at 14.4 years old. *Id.* at 17. In these groups, 3.5 of the
11 friends on average became transgender-identified. *Id.* And in 36.8% of these groups,
12 the majority of the friends became transgender-identified. *Id.* at 17–18.

13 206. Many of the sources that the parents thought of as influencing their
14 children’s gender dysphoria were social: “YouTube transition videos (63.6% [of
15 parents reporting]); Tumblr (61.7%); a group of friends they know in person
16 (44.5%); a community/group of people that they met online (42.9%); a person they
17 know in-person (not online) 41.7%.” *Id.* at 21.

18 207. One example highlighted in the report was the case of four young girls
19 whose “very popular coach” came out as transgender. *Id.* at 16. “[W]ithin one year,
20 all four students announced they were also transgender.” *Id.*

21 208. Social media regarding medical transitioning is often targeted at youths.
22 One especially egregious example involved Dr. Giancarlo McEvenue, a plastic
23 surgeon in Canada, who bragged on social media about how much breast tissue he
24 had removed from healthy teenage girls. The McLean Clinic’s Instagram post read,
25 “For all you good boys, Dr. McEvenue is not bringing gifts, he’s taking them away.”
26 Michele Mandel, *Decision upheld against surgeon’s social media posts on*
27 *transgender top surgery*, Toronto Sun (Nov. 11, 2021), <https://tinyurl.com/yc7e9fpf>.

28

1 209. Dr. Littman’s findings were confirmed in another study in 2023.
2 Michael Bailey & Suzanna Diaz, *Rapid-Onset Gender Dysphoria: Parent Reports*
3 *on 1,655 Possible Cases*, J. Open Inquiry In Behav. Scis. (2023), available at
4 <https://researchers.one/articles/23.10.00002v1>.

5 210. This study included 1,655 parents of trans-identifying youth aged 11–
6 21, with 90%+ of the parents identifying as progressive pro-LGBT rights. *Id.* at 6.
7 This study also showed that 60.9% of female children adopted trans identity
8 concurrently with at least one friend, while only 38.7% of males reported the same.
9 *Id.* at 10. Male youth spent more time on social media or internet at 5.6 hours. And
10 females in the study were over-represented by a 3:1 ratio. *Id.* at 11.

11 211. Even the World Professional Association for Transgender Health
12 (“WPATH”) concedes that adolescents can be susceptible to social influence gender
13 identity adoption. Eli Coleman et al., *Standards of Care for the Health of*
14 *Transgender and Gender Diverse People, Version 8*, 23 Int’l J. Transgender Health
15 S1, S45 (2022), <https://tinyurl.com/msdk6p87>.

16 212. The President of WPATH, Dr. Marci Bowers, acknowledges that
17 children adopting transgender identities may be influenced by peers: “There are
18 people in my community who will deny that there’s any sort of ‘social contagion’
19 — I shouldn’t say social contagion, but at least peer influence on some of these
20 decisions,” Bowers said in reference to the growing number of children who identify
21 as transgender. “I think that’s just not recognizing human behavior.” Michelle
22 Goldberg, Opinion, *Trans Kids Deserve Private Lives, Too*, N.Y. Times (Jan. 23,
23 2023), <https://tinyurl.com/2hyp3scr>.

24 213. Dr. Laura Edwards-Leeper, the psychologist who participated with the
25 creation of the United States’ first gender clinic for children and Dr. Erica Anderson,
26 a former board member of WPATH who identifies as transgender, cautioned that the
27 peer influence of a trans-identified child must be explored when determining
28 treatments of trans-identifying youth. Laura Edwards-Leeper & Erica Anderson, *The*

1 *mental health establishment is failing trans kids*, Wash. Post (Nov. 28, 2021),
2 <https://tinyurl.com/3zkrdp7e>.

3 ***Social Transitioning is a Medical Treatment***

4 214. Gender dysphoria and gender incongruence are sometimes treated with
5 active intervention, such as social transitioning by changing a person’s pronouns,
6 name, clothes, bathroom, sports team, etc., and, in some cases, breast-binding or
7 genital-tucking. Social transitioning is recognized as a medical intervention. *See*,
8 *e.g.*, *Parents for Priv. v. Barr*, 949 F.3d 1210, 1210 (9th Cir. 2020).

9 215. Social transitioning is “a complex decision and should be considered
10 an ‘active intervention,’” not a neutral act. NHS Eng., *Supporting Children and*
11 *Young People with Gender-related Questions or Distress and Their Sexual*
12 *Orientation*, MindEd (July 11, 2023), <https://tinyurl.com/mw53kpt5> (select
13 “Supporting children and young people with gender questions or distress and their
14 sexual orientation for health and education professionals”; click “Play” for “Part 2:
15 Supporting children and young people with gender-related questions or distress in
16 education settings”; click “Continue”; scroll to “Social Transition”).

17 216. It is considered an “active intervention because it may have significant
18 effects on the child or young person in terms of their psychological functioning and
19 longer-term outcomes.” The Cass Review for NHS Eng., *Independent Review of*
20 *Gender Identity Services for Children and Young People: Final Report* 158, The
21 Cass Review (2024), <https://tinyurl.com/ysew5cbu> (“Cass Final Report”).

22 217. Dr. Anderson called social transitioning “one of the most difficult
23 psychological changes a person can experience.” *Mirabelli v. Olson*, 691 F. Supp.
24 3d 1197, 1208 (S.D. Cal. 2023). Dr. Anderson further testified in court that
25 “embarking upon a social transition based solely upon the self-attestation of the
26 youth without consultation with parents and appropriate professionals is unwise.” *Id.*

27 218. The independent review of the U.K.’s National Health Service gender
28 identity services found that “[c]linical involvement in the decision-making process

1 should include advising on the risks and benefits of social transition as a planned
2 intervention, referencing best available evidence. This is not a role that can be taken
3 by staff without appropriate clinical training.” Cass Final Report, *supra*, at 164.

4 219. And crucially, for both children and adolescents, “[o]utcomes for
5 children and adolescents are best if they are in a supportive relationship with their
6 family. For this reason parents should be actively involved in decision making unless
7 there are strong grounds to believe that this may put the child or young person at
8 risk.” *Id.*

9 220. Persistent social transitioning leads to chemical and then surgical
10 transitioning. See Soc’y for Evidence-Based Gender Med., *Early Social Gender*
11 *Transition in Children is Associated with High Rates of Transgender Identity in*
12 *Early Adolescence* (May 6, 2022), [https://segm.org/early-social-gender-transition-](https://segm.org/early-social-gender-transition-persistence)
13 [persistence](https://segm.org/early-social-gender-transition-persistence) (citing Kristina R. Olson et al., *Gender Identity 5 Years After Social*
14 *Transitioning*, 150 *Pediatrics* e2021056082 (2022)); Pien Rawee et al., *Development*
15 *of Gender Non-Contentedness During Adolescence and Early Adulthood*, 53
16 *Archives Sexual Behav.* 1813, 1813, 1821 (2024), doi:10.1007/s10508-024-02817-
17 5 (15-year study in the Netherlands demonstrates that close to 75% of youth ages
18 11–26 outgrow their discomfort with their sex by age 26. Notably, the return to
19 comfort is directly related to the span of elapsed time.).

20 221. Courts have found that “no one disputes” these procedures “carry risks”
21 and that they lack conclusive “evidence supporting their use.” *L.W. ex rel. Williams*
22 *v. Skrmetti*, 83 F.4th 460, 489 (6th Cir. 2023), *cert. granted*, 144 S. Ct. 2679 (2024);
23 *accord Eknes-Tucker v. Gov’r of Ala.*, 80 F.4th 1205, 1225 (11th Cir. 2023) (“[T]he
24 record evidence is undisputed that the medications at issue present *some* risks,”
25 including “loss of fertility and sexual function.”), *reh’g en banc denied*, No. 22-
26 11707, 2024 WL 3964753 (11th Cir. Aug. 28, 2024).

27 222. Social transitioning remains a controversial and, at best, unproven
28 medical and mental health intervention. The only systematic review of evidence on

1 this question to date reports an “absence of robust evidence of the benefits or harms
2 of social transition for children and adolescents.” Ruth Hall et al., *Impact of Social
3 Transition in Relation to Gender for Children and Adolescents: A Systematic
4 Review*, Arch. Disease Childhood 1, 1 (2024).

5 223. Chemical and surgical transitioning are irreversible. Known side-
6 effects include shortened life expectancy,⁵ sterilization and infertility,⁶ sexual
7 dysfunction,⁷ increased prevalence of suicide,⁸ brain development issues, including
8 lowering of IQ,⁹ heart attacks and stroke,¹⁰ and osteoporosis.¹¹

9 224. These procedures are increasing. An increased number of young
10 females have undergone gender-related double mastectomies, with a marked climb
11 beginning in 2010 and a 13-fold increase between 2013 and 2020. Annie Tang et al.,
12
13

14
15 ⁵ Robert Hart, *Transgender People Twice As Likely To Die As Cisgender People*,
Study Finds, FORBES (May 16, 2022), <https://tinyurl.com/3jwuzu67>.

16 ⁶ Philip J. Cheng et al., *Fertility concerns of the transgender patient*, 8 *Translational
17 Andrology & Urology* 209, 209 (2019), doi:10.21037/tau.2019.05.09.

18 ⁷ Mauro E. Kerckhof et al., *Prevalence of Sexual Dysfunctions in Transgender
19 Persons: Results from the ENIGI Follow-Up Study*, 16 *J. Sex Med.* 2018, 2018, 2024
20 (2019), doi:10.1016/j.jsxm.2019.09.003 (Erratum 17 *J. Sex Med.* 830 (2020),
doi:10.1016/j.jsxm.2020.02.003).

21 ⁸ Gabrielle M. Etzel, *New study finds 12-fold higher risk of suicide attempt for adult
22 transgender patients*, Wash. Examiner (May 17, 2024), <https://tinyurl.com/4yrczt7p>.

23 ⁹ Sallie Baxendale, *The impact of suppressing puberty on neuropsychological
24 function: A review*, 113 *Acta Paediatrica* 1156, 1156, 1163–64 (2024),
<https://doi.org/10.1111/apa.17150>.

25 ¹⁰ Darios Getahun et al., *Cross-sex Hormones and Acute Cardiovascular Events in
26 Transgender Persons: A Cohort Study*, 169 *Annals Internal Med.* 205, 206 (2018),
<https://www.acpjournals.org/doi/10.7326/M17-2785>.

27 ¹¹ Michael Biggs, *Revisiting the effect of GnRH analogue treatment on bone mineral
28 density in young adolescents with gender dysphoria*, 34 *J. Pediatric Endocrinology
& Metabolism* 937, 937 (2021), <https://doi.org/10.1515/jpem-2021-0180>.

1 *Gender-Affirming Mastectomy Trends and Surgical Outcomes in Adolescents*, 88
2 *Annals of Plastic Surgery*, S325, (2022), <https://tinyurl.com/4srctkce>.

3 225. Chemical and surgical transitioning are lucrative. In 2020, the U.S. sex
4 reassignment market was estimated to hit \$1.5 billion by 2026. Press Release,
5 GlobeNewswire, Sex Reassignment Surgery Market to Hit USD 1.5 Bn by 2026:
6 Global Market Insights, Inc. (Mar. 31, 2020), <https://tinyurl.com/34ywd63r>.

7 226. In 2022, that estimate increased to \$2.1 billion, with an anticipated
8 growth rate of 11.25% from 2023 to 2030. Grand View Rsch., *U.S. Sex*
9 *Reassignment Surgery Market Size, Share & Trends Analysis Report By Gender*
10 *Transition (Female-to-male, Male-to-female), By Procedure (Mastectomy,*
11 *Vaginoplasty, Scrotoplasty, Hysterectomy, Phalloplasty), And Segment Forecasts,*
12 *2023–2030*, <https://tinyurl.com/2dup22u2> (last visited Sept. 17, 2024).

13 227. Part of the increasing lucrateness of the field is that “sex reassignment
14 surgery [“SRS”] is gaining popularity among the young transgender population in
15 the U.S.” *Id.* “The 2021 annual report of Mount Sinai Center for Transgender
16 Medicine and Surgery indicated that approximately 41.7% and 25.8% of the
17 transfeminine population aged 25 to 34 and aged 15 to 24, respectively, underwent
18 SRS.” *Id.*

19 ***Social Transitioning is Harmful in the Long-term***

20 228. Tragically but predictably, the growth in children and adolescents
21 identifying as transgender has corresponded with an increase in children and
22 adolescents coming to regret their actions and decisions to socially or medically
23 transition.

24 229. Medical science cannot accurately predict which youth will eventually
25 desist or detransition. No known test exists to distinguish transgenderism from
26 gender incongruence. *See, e.g.*, Jiska Ristori & Thomas D. Steensma, *Gender*
27 *Dysphoria in Childhood*, 28 *Int’l Rev. Psychiatry* 13, 18 (2016) (“[T]he clinical
28 utility of currently identified factors is low.”); Wylie C. Hembree et al., *Endocrine*

1 *Treatment of Gender-Dysphoric/Gender-Incongruent Persons: An Endocrine*
2 *Society Clinical Practice Guideline*, 102 J. Clinical Endocrinology & Metabolism
3 3869, 3876 (2017) (“Hembree, *Endocrine Treatment*”) (“With current knowledge,
4 we cannot predict the psychosexual outcome for any specific child.”).

5 230. Doctors know that some children will come to regret transitioning. Dr.
6 Daniel Metzger, a gender-affirming pediatric endocrinologist at British Columbia
7 Children’s Hospital, remarked in a meeting, “Some of the Dutch researchers ... gave
8 some data about young adults who had transitioned and reproductive regret. Like,
9 regret. And, it’s there. And I don’t think any of that surprises us ... most of the kids
10 are nowhere in any kind of a brain space to really, really, really talk about it in a
11 serious way. That’s always bothered me, but, you know, we still want the kids to be
12 happy ... happier in the moment, right?” Project Veritas, *WPATH Gender Affirming*
13 *Doctor Shows Concern for Mental Health of Minors After Transition Surgeries*,
14 YouTube, at 0:02–0:28 (Oct. 6, 2022),
15 www.youtube.com/watch?v=9EYdzTPaguU.

16 231. The term “detransitioner” means a person who pursued medical
17 treatment in some fashion to further a transgender identity—e.g., puberty blockers,
18 hormones, or surgeries—but then ceased such treatments and embraced his or her
19 biological sex.

20 232. The term “desister” means a person who identified as something other
21 than his or her sex but did not pursue medical interventions in furtherance of that
22 belief, and then embraced his or her biological sex.

23 233. The Dutch clinicians who pioneered pediatric gender transition noted
24 an “80–95%” desistence rate for gender dysphoria in children. Peggy T. Cohen-
25 Kettenis et al., *The Treatment of Adolescent Transsexuals: Changing Insights*,
26 5 J. Sexual Med. 1892, 1893 (2008); see also Leor Sapir, *Finland Takes Another*
27 *Look at Youth Gender Medicine*, Tablet (Feb. 21, 2023),
28 <https://tinyurl.com/287dnbh3> (noting that chief psychiatrist at Tampere University’s

1 pediatric gender clinic confirmed that “four out of five” children with gender
2 dysphoria desist by adulthood).

3 234. Accordingly, they recommended against social transition before
4 puberty to prevent non-persisting youths “from having to make a complex change
5 back to the role of their natal gender,” Annelou L. C. de Vries & Peggy T. Cohen-
6 Kettenis, *Clinical Management of Gender Dysphoria in Children and Adolescents:
7 The Dutch Approach*, 59 J. Homosexuality 301, 308 (2012), predicting “that the
8 drawbacks of having to wait until early adolescence ... may be less serious than
9 having to make a social transition twice,” Thomas D. Steensma & Peggy T. Cohen-
10 Kettenis, *Gender Transitioning Before Puberty?*, 40 Archives Sex Behav. 649, 649–
11 50 (2011).

12 235. As for medical transitions, one court recently noted that “some of the
13 same European countries that pioneered these treatments now express caution about
14 them and have pulled back on their use.” *L.W.*, 83 F.4th at 477.

15 236. Most gender-dysphoric children eventually desist, and studies show
16 that a majority of gender-dysphoric males (63–100%) and a substantial minority of
17 gender-dysphoric females (32–50%), decide that they are gay or lesbian, not
18 transgender. James M. Cantor, *Transgender and Gender Diverse Children and
19 Adolescents: Fact-Checking of AAP Policy*, 46 J. Sex & Marital Therapy 307, 313
20 (2020) (collecting 11 studies from 1972 to 2019).

21 237. The American Psychiatric Association observed the same phenomena
22 in a 2012 literature review, noting that “only a minority” of children diagnosed with
23 gender identity disorder “will identify as transsexual or transgender in adulthood (a
24 phenomenon termed *persistence*), while the majority will become comfortable with
25 their natal gender over time (a phenomenon termed *desistence*).” William Byne et
26 al., *Report of the APA Task Force on Treatment of Gender Identity Disorder*, 169
27 Am. J. Psych. data suppl. 4 (2012), <https://tinyurl.com/4wy4w7xh>.

28

1 238. Gender dysphoria or incongruence is often temporary, but social
2 transitioning can lock it in. The Endocrine Society cautions that children who have
3 socially transitioned “may have great difficulty in returning to the original gender
4 role upon entering puberty,” and that social transition “has been found to contribute
5 to the likelihood of persistence.” Hembree, *Endocrine Treatment, supra*, at 3879;
6 *see also* Thomas D. Steensma et al., *Factors Associated with Desistence and*
7 *Persistence of Childhood Gender Dysphoria: A Quantitative Follow-Up Study*, 52
8 *J. Am. Acad. Child & Adolescent Psychiatry* 582, 588 (2013).

9 239. Gender dysphoria or incongruence that first manifests in adolescence is
10 also often unstable. This group primarily comprises young people, mostly girls, who
11 did not exhibit gender-identity issues as children, experienced sudden onset after
12 beginning puberty, and present with comorbid mental-health problems. E.
13 Abruzzese et al., *The Myth of “Reliable Research” in Pediatric Gender Medicine:*
14 *A Critical Evaluation of the Dutch Studies—and Research that Has Followed*, 49 *J.*
15 *Sex & Marital Therapy* 673, 684–85 (2023).

16 240. The very existence of this category of gender-dysphoric or incongruent
17 youth demonstrates that transgender identity is neither innate nor immutable. *See*
18 Kenneth J. Zucker, *Adolescents with Gender Dysphoria: Reflections on Some*
19 *Contemporary Clinical and Research Issues*, 48 *Archives of Sexual Behav.* 1983,
20 1988–89 (2019); Littman, *Parent Reports, supra*, at 30–33.

21 241. Given the desistence of most gender-dysphoric or incongruent youth,
22 many such children will come to regret their decision and detransition. *See, e.g.,*
23 Christina M. Roberts et al., *Continuation of Gender-Affirming Hormones Among*
24 *Transgender Adolescents and Adults*, 107 *J. Clinical Endocrinology & Metabolism*
25 e3937, e3937, e3938 (2022) (noting that 30% of those starting treatments
26 discontinued within four years); Ruth Hall et al., *Access to Care and Frequency of*
27 *Detransition Among a Cohort Discharged by a UK National Adult Gender Identity*
28 *Clinic: Retrospective Case-Note Review*, 7 *BJPsych Open* 1, 7 (2021) (noting that

1 32% of those starting treatments at adult clinic disengaged from treatment or
2 detransitioned within 16 months).

3 242. The authors of one such study noted that “the detransition rate found in
4 this population is novel and questions may be raised about the phenomenon of
5 overdiagnosis, overtreatment, or iatrogenic harm as found in other medical fields.”
6 Isabel Boyd et al., *Care of Transgender Patients: A General Practice Quality*
7 *Improvement Approach*, 10 *Healthcare* 1, 11, 13 (2022) (“Of the 41 patients that had
8 received hormone treatment ... Nine patients had stopped hormone therapy ... Four
9 transmen had comments in the records that related to a change in gender identity or
10 detransitioning...”; and noting that 32% of adults regretted, detransitioned, or
11 discontinued treatment).

12 243. Claims that regret and detransitioning are extremely rare are based
13 mainly on studies involving adults who transitioned as adults. *See* Valeria P. Bustos
14 et al., *Regret After Gender-Affirmation Surgery: A Systematic Review and Meta-*
15 *Analysis of Prevalence*, 9 *Plastic & Reconstructive Surgery—Global Open* e3477
16 (2021).

17 244. In fact, the true rate of regret and detransition is unknown. *See generally*
18 Jay Cohn, *The Detransition Rate Is Unknown*, 52 *Archives Sexual Behav.* 1937
19 (2023).

20 245. The novelty of adolescent-onset gender-dysphoria or incongruence
21 means that it is being treated experimentally, with little insight into the long-term
22 effects and risks of treatment.

23 ***Social Transitioning is Also Harmful in the Short-term***

24 246. Although the ultimate outcomes of these experimental treatments
25 involving social and medical transition of children and adolescents are still largely
26 unknown, researchers can observe immediate harms in how these conditions are
27 diagnosed.

28

1 247. Gender dysphoria and gender incongruence, like all medical or mental
2 health matters, must be treated on a case-by-case basis. No two cases are the same.
3 Yet AB 1955 favors a one-size-fits-all social transitioning approach that leads to bad
4 health outcomes.

5 248. Dr. Hilary Cass’s interim report to the U.K.’s National Health Service
6 mentioned the problem of “diagnostic overshadowing,” when the person diagnosing
7 a child identifies gender as a source of distress and ignores all other problems,
8 including ones that might be causing the gender distress. The Cass Review for NHS
9 Eng., *Independent Review of Gender Identity Services for Children and Young*
10 *People: Interim Report* 17 (2022), <https://tinyurl.com/274ckh7x>.

11 249. Some frequently undiagnosed and untreated comorbidities, such as
12 depression, that present with gender dysphoria, also increase the risk of suicide.

13 250. It is imperative that the parents of children at risk of suicide be involved
14 in their treatment. Data shows that 95.5% of suicides of children ages 10–14 occur
15 at home. Nat’l Inst. of Mental Health, *Understanding the Characteristics of Suicide*
16 *in Young Children* (Dec. 14, 2021), <https://tinyurl.com/3jveh3j6>.

17 251. Another frequent comorbidity is autism, which researchers have found
18 is a predominant factor in adolescents who identify as transgender. *See, e.g.,* Cass
19 Final Report, *supra*, at 6 (16.6 percent of the youth with gender dysphoria also were
20 diagnosed with autism spectrum disorder); Jennifer Murphy et al., *Autism and*
21 *transgender identity: Implications for depression and anxiety*, 69 *Resch. Autism*
22 *Spectrum Disorders* 101466, 101466 (2020), [https://doi.org/10.1016/](https://doi.org/10.1016/j.rasd.2019.101466)
23 [j.rasd.2019.101466](https://doi.org/10.1016/j.rasd.2019.101466) (“An online study of 727 individuals revealed a substantial
24 overlap between transgender identity and autism”); Riittakerttu Kaltiala-Heino et al.,
25 *Two years of gender identity service for minors: overrepresentation of natal girls*
26 *with severe problems in adolescent development*,
27 *J Child Adolesc. Psychiatry Ment. Health* 9, at p. 1 (2015), <https://doi.org/10.1186/>
28

1 s13034-015-0042-y (26% of the 47 youth seeking gender interventions in Finland’s
2 study were autistic.)

3 252. Treating a child’s gender dysphoria or incongruence requires parental
4 involvement. The NHS has warned that “[s]upporting a social transition without the
5 involvement of parents or carers can create complex difficulties within families and
6 is not recommended. Secrets between parents or carers and their children are
7 problematic and are likely to create further issues in the future.” NHS Eng.,
8 *Supporting Children and Young People with Gender-related Questions or Distress*
9 *and Their Sexual Orientation*, MindEd (July 11, 2023),
10 <https://tinyurl.com/mw53kpt5>.

11 253. Parents alone possess “the best source of information” about a child’s
12 “medical history, temperament, habits, activities, or other factors that may provide
13 a better and more accurate understanding to the [child’s] communication regarding
14 gender identity[.]” Sarah Parshall Perry & Thomas Jipping, *Legal Mem. 355, Public*
15 *School Gender Policies that Exclude Parents are Unconstitutional* 6, Heritage
16 Found. (June 12, 2024), [https://www.heritage.org/sites/default/files/2024-](https://www.heritage.org/sites/default/files/2024-06/LM355.pdf)
17 [06/LM355.pdf](https://www.heritage.org/sites/default/files/2024-06/LM355.pdf).

18 254. According to Dr. Erica Anderson, parents “are often the only people
19 who have frequently and regularly interacted with a child or adolescent throughout”
20 his or her life who has a full “view of the child’s development over time.”
21 *Mirabelli*, 691 F. Supp. 3d at 1208 (quoting Anderson expert declaration).

22 255. The need for informed parents to render treatment is especially
23 important given that no known test can distinguish transgenderism from gender non-
24 congruence. Parents often know better than anyone “how long the child or
25 adolescent has been experiencing gender incongruence,” “whether there might be
26 any external cause of those feelings,” and “how likely those feelings are to
27 persist.” *Ibid.* “[T]o place teachers in the position of accepting without question” a
28 minor’s gender preference and then “direct[ing] such teachers to withhold the

1 information from parents concerning their minor children is hugely problematic.”

2 *Ibid.*

3 256. In contrast to parents, schools lack the information to make these
4 distinctions. Nor do schools have the training and experience to provide
5 individualized treatment, to diagnose children with gender dysphoria, or to opine
6 and advise them on treatment, even if they had the information to do so.

7 *Charter Cities*

8 257. Under the California Constitution of 1849, cities were “but subordinate
9 subdivisions of the State Government,” and the Legislature had power to “enlarge
10 or restrict” city powers. *Johnson v. Bradley*, 841 P.2d 990, 993–95 (Cal. 1992)
11 (quoting *San Francisco v. Canavan*, 42 Cal. 541, 557 (1872)).

12 258. But after the Constitution of 1879 was adopted, the Supreme Court of
13 California declared it was “manifestly the intent” of the drafters “to emancipate
14 municipal governments from the authority and control formerly exercised over them
15 by the Legislature.” *Id.* at 993 (quoting *People v. Hoge*, 55 Cal. 612, 618 (1880)).

16 259. As a practical matter, however, for several years Charter Cities
17 remained subject to general State laws. *See Davies v. City of Los Angeles*, 24 P. 771,
18 773 (Cal. 1890).

19 260. To confirm the intent that Charter Cities are creatures of the
20 Constitution and not of the State, in 1896, article XI of the State Constitution was
21 amended “to prevent existing provisions of charters from being frittered away by
22 general laws,” and “to enable municipalities to conduct their own business and
23 control their own affairs, to the fullest possible extent, in their own way.” *Fragley v.*
24 *Phelan*, 58 P. 923, 925 (Cal. 1899). *Fragley* further observed the Charter City
25 authority “was intended to give municipalities the sole right to regulate, control, and
26 govern their internal conduct independent of general laws.” *Id.* at 925.

27 261. A question arose whether Charter City authority extended only to
28 matters explicitly enumerated in the charter. Answering in the negative and

1 affirming Charter Cities' broad authority, Article XI was amended again in 1914 to
2 give Charter Cities the power "*to make and enforce all laws and regulations in*
3 *respect to municipal affairs*, subject only to the restrictions and limitations provided
4 in their several charters, and in respect to other matters they shall be subject to and
5 controlled by general laws." *Johnson*, 841 P.2d at 994.

6 262. The Charter City powers remained essentially unaltered for the next
7 half-century. "In 1968, as part of the general overhaul of the state Constitution, the
8 California Constitution Revision Commission recommended to the Legislature that
9 the above sections be retained in substance but rewritten and renumbered as new
10 Article XI, section 5, . . ." which was approved by the voters in 1970. *Johnson*, 841
11 P.2d at 995.

12 263. Recent case law has fleshed out Charter Cities' independence. In
13 *Redondo Beach v. Padilla*, a Charter City sued the Secretary of State challenging
14 enforcement of the Voter Participation Rights Act. 46 Cal.App.5th 902, 906 (2020).
15 The voting statute required "political subdivisions" to align their local elections with
16 on-cycle elections. *Id.* The Charter City challenged the voting statute, arguing that it
17 only applied to "political subdivisions" (*i.e.*, general-law cities) and that a Charter
18 City was not a "political subdivision." *Id.* at 906-07.

19 264. The California Court of Appeal agreed. The *Redondo Beach* Court
20 began by observing that "California law recognizes two types of cities." *Id.* at 909.
21 While general-law cities are political subdivisions of the State, "Charter cities are
22 specifically authorized by our state Constitution to govern themselves, free of state
23 legislative intrusion, as to those matters deemed municipal affairs." *Id.* That Court
24 then noted that "the term 'political subdivision of the state' has been construed to
25 distinguish counties from 'municipal corporations' with separate and distinct powers
26 and purposes." *Id.* at 913 n.7.

27 265. The *Redondo Beach* Court concluded a Charter City is not a "political
28 subdivision," and thus had broad authority over its own elections. *Id.* at 913, 918.

1 266. Likewise, in *Haytasingh v. City of San Diego*, the Court observed that
2 the “contention that the legal status of a municipal corporation is akin to that of a
3 county cannot be sustained either upon reason or authority.” 286 Cal.Rptr.3d 364,
4 387 (Ct. App. 2021) (quoting *Otis v. City of Los Angeles*, 126 P.2d 954, 958 (Cal.
5 Ct. App. 1942)). The reason is that “[i]t is the free consent of the persons composing
6 them that brings into existence municipal corporations ... while it is the sovereign
7 will [of the state] which brings into being counties as local subdivisions of the state.”
8 *Id.* (quoting *Otis*, 126 P.2d at 958).

9 267. Contrasting the establishment of Charter Cities by the free consent of
10 their residents, political subdivisions—such as general-law cities—are established
11 “without the solicitation, consent or concurrent action of the people residing within
12 them.” *Haytasingh*, 286 Cal.Rptr.3d at 387 (quoting *Otis*, 126 P.2d at 958). The
13 upshot is that “[charter] [c]ities, therefore, are distinct individual entities, and are not
14 connected political subdivisions of the state. As a matter of fact, municipalities, and
15 particularly charter cities, are in a sense independent political organizations and do
16 not pretend to exercise any functions of the state.” *Id.* (quoting *Otis*, 126 P.2d at
17 958).

18 268. Just as the Court of Appeal did in *Redondo Beach*, the *Haytasingh*
19 Court concluded that when the Legislature uses the term “political subdivision,” it
20 does not mean a Charter City. *Id.* at 390.

21 269. In sum, Charter Cities “are distinct individual entities, and are not
22 connected political subdivisions of the state.” *Id.* at 387 (quoting *Otis*, 126 P.2d at
23 958). “It is the free consent of the persons composing them that brings into existence
24 municipal corporations. . . .” *Id.* (quoting *Otis*, 126 P.2d at 958).

25 270. For this reason, then, Charter Cities, far from being creatures of the
26 State, enjoy constitutionally recognized autonomy (Cal. Const. art. XI) and
27 municipal authority over certain areas of governance that is “supreme and beyond
28 the reach of legislative enactment.” *Redondo Beach*, 46 Cal.App.5th. at 910

1 (quoting *State Building & Constr. Trades Council of Cal. v. City of Vista*, 279 P.3d
2 1022, 1027 (Cal. 2012)).

3 ***Huntington Beach Parents-Right-to-Know Ordinance***

4 271. On September 17, 2024, the Huntington Beach City Council passed for
5 a second time Ordinance No. 4326, two weeks after passing it initially. *See Exhibit*
6 *2*.

7 272. The Ordinance amended the Huntington Beach Municipal Code by
8 adding Chapter 1.23 that made Huntington Beach a “Parents’ Right to Know” city.

9 273. The Ordinance’s findings include that “[a]s a Charter City, that derives
10 its power from the consent of the people, the City of Huntington Beach has a direct
11 interest in protecting the rights of parents of minor children residing within its
12 jurisdiction, and it has a direct interest in challenging the State’s actions that are
13 demonstrably driving large economic producers out of California.” HB Municipal
14 Code 1.23.010(M).

15 274. Additionally, the City found that “[t]he protection of parents and
16 children in the City from interference by the State over ‘a student’s sexual
17 orientation, gender identity, or gender expression’ is a municipal affair, not a
18 statewide concern.” *Id.* 1.23.010(L).

19 275. Furthermore, “[t]here can be no greater example of a municipal affair
20 than the regulation of Huntington Beach citizens[’] private and highly personal
21 subject of ‘a student’s sexual orientation, gender identity, or gender expression’ that
22 should be, and remain, between a parent and a child. The people of Huntington
23 Beach have a right to govern Huntington Beach municipal affairs and challenge the
24 State’s attempt to assert authority of municipal affairs.” *Id.*

25 276. And the Ordinance pointed to federal constitutional parental rights
26 found in the Fourteenth Amendment as recognized by the U.S. Supreme Court and
27 the Ninth Circuit. *See id.* 1.23.010(F)–(H).

1 277. Thus, the Ordinance recognized that “[p]arents have a right to know
2 about their child’s ‘sexual orientation, gender identity, or gender expression’ without
3 the interference, prohibition, and/or inhibition presented by AB 1955.” *Id.*
4 1.23.020(B).

5 278. As a result, besides declaring Huntington Beach a “Parents’ Right to
6 Know” city, *id.* 1.23.020(C), the Ordinance holds that “[n]o educators in the City of
7 Huntington Beach[] . . . shall withhold any information related to a child’s sexual
8 orientation, gender identity, or gender expression to Parents of said children with or
9 without the child’s consent.” *Id.* 1.23.020(D).

10 279. Anyone who violates the Ordinance can be cited.

11 280. The Ordinance further noted that the City “has a direct interest in
12 protecting its Parents, children, and the City’s economy by the impact of this State
13 legislation, and therefore the City of Huntington Beach has legal standing, as
14 claimed, emphasized, and asserted herein, to challenge AB 1955.” *Id.* 1.23.030(A).

15 281. Hence, the City Council took a vote, as authorized in the Ordinance,
16 *see id.* 1.23.030(B), to initiate legal action against the State to challenge AB 1955
17 on September 17, 2024, with a majority of the Council approving such action.

18 ***Standing—Huntington Beach***

19 282. The City has standing on at least three grounds. First, as a Charter City
20 its constitutionally recognized autonomy as an “independent political organization[]
21 [that] do[es] not pretend to exercise any functions of the state” is infringed by
22 AB 1955. *Haytasingh*, 286 Cal.Rptr.3d at 387.

23 283. That infringement comes because the City has validly passed an
24 ordinance in conflict with that statute and to the extent the statute is seen as
25 superseding the Ordinance, the City’s “sole right to regulate, control, and govern
26 their internal conduct independent of general laws” is undermined. *Fragley*, 58 P. at
27 925.

1 284. The City thus has a concrete injury, caused by AB 1955, that can be
2 redressed by a favorable ruling of this Court, satisfying the three elements of Article
3 III standing.

4 285. AB 1955 will also economically harm the City, as it will drive
5 businesses and taxpayers currently located in the City out of the state, reducing the
6 City's revenues.

7 286. This is already happening elsewhere in California as Elon Musk
8 announced he was relocating SpaceX—which generates \$8.5 dollars and employs
9 over 13,000 Californians—from California to Texas as a direct result of Governor
10 Newsom signing AB 1955.¹²

11 287. The City has an interest in protecting its economic viability and will be
12 economically harmed by AB 1955, also providing standing. *See Gladstone Realtors*
13 *v. Village of Bellwood*, 441 U.S. 91, 110–11 (1979) (city had standing to sue where
14 realty groups' practices which could encourage residents to leave and result in a
15 reduced tax base).

16 288. Additionally, a municipality may sue to redress “injury to its ability to
17 function as a municipality in regulating persons and property within its jurisdictional
18 control.” *Colo. River Indian Tribes v. Town of Parker*, 776 F.2d at 848; *cf. Scotts*
19 *Valley Band of Pomo Indians of Sugar Bowl Rancheria v. United States*, 921 F.2d
20 924, 927 (9th Cir. 1990) (recognizing a protectable “municipal interest in taxing and
21 regulatory powers” for intervention as of right).

22 289. In order to show that such an injury actually exists, the municipality
23 must identify some “actual conflict” between the federal action and its ability to
24 regulate. *Sturgeon v. Masica*, 768 F.3d 1066, 1074 (9th Cir. 2014). That conflict is
25 evident here between the Ordinance and AB 1955.

26
27 ¹² *See* Will Biagini, ‘Final Straw’: Elon Musk Moving SpaceX to Texas After
28 California Passes Anti-parent Law, Texas Scorecard (July 17, 2024),
<https://tinyurl.com/bdk4a24s>.

1 290. Third, and alternatively, given its special status as a Charter City, it has
2 *parens patriae* standing on behalf of its citizens.

3 291. Given their special status—created by citizens rather than the state and
4 not being political subdivisions of the state—Charter Cities, like states, “are not
5 normal litigants for the purposes of invoking federal jurisdiction.” *Massachusetts v.*
6 *E.P.A.*, 549 U.S. 497, 518 (2007).

7 292. Like states, “[o]ne helpful indication in determining whether an alleged
8 injury to the health and welfare of its citizens suffices to give the [City] standing to
9 sue *parens patriae* is whether the injury is one that the [City], if it could, would
10 likely attempt to address through its sovereign lawmaking powers.” *Alfred L. Snapp*
11 *& Son, Inc. v. Puerto Rico ex rel. Barez*, 458 U.S. 592, 607 (1982). And the City has
12 done just that in passing the Ordinance.

13 293. Were the City a general city—a mere creation of and political
14 subdivision of the state—it would lack *parens patriae* standing. But as a Charter
15 City it may assert such standing to raise claims on behalf of its citizens that are
16 harmed by AB 1955.

17 294. Furthermore, “an association has standing to bring suit on behalf of its
18 members when: (a) its members would otherwise have standing to sue in their own
19 right; (b) the interests it seeks to protect are germane to the organization's purpose;
20 and (c) neither the claim asserted nor the relief requested requires the participation
21 of individual members in the lawsuit.” *Hunt v. Washington State Apple Advert.*
22 *Comm’n*, 432 U.S. 333, 343 (1977).

23 295. Government entities have standing to bring suit on behalf of individuals
24 within their jurisdiction when the elements of this test are satisfied. *Central Delta*
25 *Water Agency v. U.S.*, 306 F.3d 938, 951 (9th Cir. 2002).

26 296. This is particularly true where they “have qualities often found in
27 private associations.” *Central Delta Water Agency*, 306 F.3 at 951 n.8.

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1 297. Charter cities have such qualities. As explained above, Charter cities
2 such as Huntington Beach are independent of direct government by the State. They
3 thus are more directly governed, and the City's leadership can be expected to reflect
4 the values of most residents, many of whom intentionally choose the City for that
5 reason.

6 298. Finally, while under *City of South Lake Tahoe v. California Tahoe*
7 *Reg'l Plan. Agency*, 625 F.2d 231, 233 (9th Cir. 1980), and its progeny, a political
8 subdivision of a state may not sue the state or a subdivision of it over state law in
9 federal court, that prohibition does not apply here as a Charter City is not a political
10 subdivision of the state.

11 *Standing—Parents*

12 299. At least some Parent Plaintiffs are suffering immediate harm because
13 AB 1955 will take effect in a few months.

14 300. For example, Parents 3A and 3B, against their better judgment of when
15 to start teaching their son about gender issues, have started to do so despite their
16 child's young age (7) and disability (autism) given his higher risk of being socially
17 transitioned at school in the wake of AB 1955.

18 301. In other words, AB 1955 is forcing their parental hand, making them
19 teach ideas that they think are premature for their son's developmental stage, but
20 they are doing so because the potential harm caused by AB 1955 is greater than the
21 harm of this premature teaching.

22 302. All of the Parent Plaintiffs and the City face the threat of imminent
23 harm.

24 303. For instance, when AB 1955 takes effect, the odds significantly
25 increase that Parent 1A's contractual agreement with her child's school will be
26 undermined.

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1 304. Likewise, AB 1955 will severely hamper Parent 6A’s ability to get
2 information from his child’s teacher that 6A needs to properly parent his child and
3 to provide his child’s therapist for proper treatment.

4 305. Furthermore, several Parent Plaintiffs have been threatened by their
5 child when that child was being social transitioned at school, and their safety may
6 be seriously jeopardized if they don’t know what’s going on with their child as to
7 gender issues at school. The odds that information will be withheld significantly
8 increase when AB 1955 takes effect.

9 306. Also, all of the parents will be harmed in their constitutionally protected
10 right to parent their child, including to reject the treatment of social transitioning,
11 when AB 1955 goes into effect.

12 307. Parents face potentially catastrophic harm: further damage to their
13 parent-child relationship, further mental and even self-inflicted harm to their child,
14 the withholding of information crucial to fulfilling their role as parent, the loss of
15 custody, and perhaps even bodily harm or death.

16 308. The relief Plaintiffs seek would reduce the probability of injury. They
17 thus have standing.

18 **FIRST CLAIM FOR RELIEF:**

19 **14th Amendment Due Process Clause—Parents’ Right to Refuse**

20 **Treatment of their Minor Children**

21 **U.S. Const. Amend. XIV, § 1, Cl. 3**

22 309. Plaintiffs hereby incorporate the allegations made in each preceding
23 paragraph of this Complaint as if fully set forth herein.

24 310. The Supreme Court has held that the Due Process Clause of the
25 Fourteenth Amendment, U.S. Const. amend. XIV, § 1, includes certain substantive
26 rights.

1 311. Among these is parents’ fundamental right to direct their children’s
2 upbringing. *Pierce v. Soc’y of Sisters*, 268 U.S. 510, 534–35 (1925); *see also Troxel*
3 *v. Granville*, 530 U.S. 57, 66 (2000) (plurality) (collecting cases).

4 312. This fundamental right includes the right of parents to make medical,
5 including mental health, decisions for their children. AB 1955 violates this
6 constitutional right because social transitioning is a medical intervention.

7 313. And AB 1955 prohibits schools from informing parents when such
8 medical treatment is occurring at school. For example, AB 1955, § 6 (added to the
9 Education Code as Section 220.5), prohibits public school districts and the like from
10 “enact[ing] or enforc[ing] any policy, rule, or administrative regulation that would
11 require an employee or a contractor to disclose any information related to a pupil’s
12 sexual orientation, gender identity, or gender expression to any other person without
13 the pupil’s consent.”

14 314. This imposition of a communications barrier between teachers and
15 parents impairs parents’ ability to raise their children. Without information about
16 their child’s desire and attempt to socially transition, parents suffer the loss of their
17 exclusive decision-making authority over whether a gender identity transition is in
18 their child’s best interest and how to best help their child through that difficult
19 situation.

20 315. What is more, “[p]arental involvement in essential to the healthy
21 maturation of schoolchildren.” *Mirabelli*, 691 F.Supp.3d at 1222. But through AB
22 1955, California “has adopted a policy . . . that places a communication barrier
23 between parents and teachers.” *Id.*

24 316. And the Supreme Court has also recognized that an “inability to obtain
25 information” to which one is entitled is an injury. *See Fed. Election Comm’n v.*
26 *Akins*, 524 U.S. 11, 21 (1998); *Spokeo v. Robins*, 578 U.S. 330, 342 (2016); *Public*
27 *Citizen v. U.S. Dep’t of Just.*, 491 U.S. 440, 449 (1989).

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1 317. The Supreme Court has long framed parental rights in terms of parents’
2 decision-making authority over their own minor children. *Troxel*, 530 U.S. at 72–73
3 (plurality op.); *Wisconsin v. Yoder*, 406 U.S. 205, 232 (1972).

4 318. The government must apply a “presumption that a fit parent will act in
5 the best interest of his or her child,” and may override parents only after providing
6 procedural due process and a sufficiently high substantive standard, such as “clear
7 and convincing evidence” of harm or abuse. *Troxel*, 530 U.S. at 69 (plurality). The
8 government may not “transfer the power to make [a] decision from the parents to
9 some agency or officer of the state,” “[s]imply because the decision of a parent is
10 not agreeable to a child or because it involves risks.” *Parham v. J.R.*, 442 U.S. 584,
11 603 (1979).

12 319. But AB 1955 transfers the power to make the decision about whether a
13 minor child should transition to a different gender identity from the parents to school
14 employees and the child.

15 320. Governmental burdens on the right to raise children are subject to strict
16 scrutiny and must be struck down unless “narrowly tailored to serve a compelling
17 government interest.” *Nunez v. City of San Diego*, 114 F.3d 935, 951–52 (9th Cir.
18 1997) (quoting *Reno v. Flores*, 507 U.S. 292, 302 (1993)).

19 321. AB 1955 is not narrowly tailored. The law does not require a finding of
20 abuse or neglect on the part of parents but interferes with the constitutionally
21 protected parent-child relationship across the board.

22 322. AB 1955 does not serve any compelling interest because the law is
23 detrimental to children’s safety. AB 1955 interferes with parents’ ability to provide
24 professional assistance that children may urgently need, as gender dysphoria often
25 presents with depression, suicidal ideation, or anxiety.

26 323. Thus, AB 1955 violates the Fourteenth Amendment.

27 324. To the extent that AB 1955 is deemed as merely declaratory of existing
28 state statutory or constitutional law, then those laws (Education Code §§ 200, 220;

1 Government Code § 11135; California Constitution Equal Protection Clause;
2 California Constitution’s right to privacy) violate the Fourteenth Amendment to the
3 extent they place a child’s state statutory or constitutional right above that of a
4 parent’s federal constitutional right.

5 325. Plaintiffs have no adequate remedy at law. Absent relief, Defendants’
6 actions continue to harm and threaten to harm Plaintiffs by impairing enjoyment of
7 this right.

8 **SECOND CLAIM FOR RELIEF:**

9 **Unconstitutional Conditions**

10 **U.S. Const. Amend. XIV, § 1, Cl. 3; 42 U.S.C. § 1983**

11 326. Plaintiffs hereby incorporate the allegations made in each preceding
12 paragraph of this Complaint as if fully set forth herein.

13 327. The unconstitutional conditions doctrine is triggered “whenever the
14 government succeeds in pressuring the plaintiff into forfeiting a constitutional right
15 in exchange for a benefit or the government withholds a benefit based on the
16 plaintiff’s refusal to surrender a constitutional right.” *Stavrianoudakis v. U. S. Fish*
17 *& Wildlife Serv.*, 108 F.4th 1128, 1137 (9th Cir. 2024) (citing *Koontz v. St. Johns*
18 *River Water Mgmt. Dist.*, 570 U.S. 595, 606–07 (2013)).

19 328. The doctrine applies to both enumerated constitutional rights, *see*
20 *Koontz*, 570 U.S. at 604, and unenumerated constitutional rights, *see Mem’l Hosp.*
21 *v. Maricopa County*, 415 U.S. 250, 258–59 (1974) (right to travel).

22 329. Under this doctrine, even if the plaintiff seeks only a “discretionary
23 benefit,” the government may not “condition the benefits it bestows” on the
24 “relinquishment of constitutional rights.” *Stavrianoudakis*, 108 F.4th at 1136
25 (quoting *Frost v. R.R. Comm’n*, 271 U.S. 583, 593–94 (1926)).

26 330. No parent in the United States should be forced to choose between their
27 fundamental rights and access for their children to the public education the parents
28 fund.

1 331. California cannot order parents to give up their parental rights to refuse
2 medical treatment and make executive decisions for their child, absent some finding
3 that the parents are unfit.

4 332. California has conditioned the benefit of taxpayer funded education on
5 parents ceding their parental role to the state.

6 333. Parents cannot protect their children and their rights and preserve their
7 decision-making authority except by refusing the benefits of public education and
8 removing their children from public schools.

9 334. Parents are thus forced to choose between removing their children from
10 California's public and charter schools or sacrificing the benefit of an education that
11 they pay for with their own tax dollars.

12 335. Plaintiffs have not accepted the state's unconstitutional conditions, and
13 any such conditions constitute an independent constitutional violation.

14 336. And to the extent that AB 1955 is deemed as merely declaratory of
15 existing state statutory or constitutional law, then those laws (Cal. Educ. Code
16 §§ 200, 220; Cal. Gov't Code § 11135; California Constitution's Equal Protection
17 Clause, Cal. Const. art. I, § 7(a); California Constitution's right to privacy, Cal.
18 Const. art. I, § 1) violate the unconstitutional conditions doctrine to the extent they
19 place a child's state statutory or constitutional right above that of a parent's federal
20 constitutional right.

21 337. Plaintiffs have no adequate remedy at law. Absent relief, Defendants'
22 actions continue to harm and threaten to harm Plaintiffs by impairing enjoyment of
23 this right.

24 **THIRD CLAIM FOR RELIEF:**

25 **Federal Due Process Clause—Parental Right to Information**

26 **U.S. Const. Amend. XIV, § 1, Cl. 3; 42 U.S.C. § 1983**

27 338. Plaintiffs hereby incorporate the allegations made in each preceding
28 paragraph of this Complaint as if fully set forth herein.

1 339. Parents cannot exercise their fundamental constitutional right to make
2 decisions regarding their children’s care when the government deliberately
3 withholds critical medical, mental, educational, and religious information from
4 them.

5 340. AB 1955 undermines these fundamental parental interests.

6 341. Parents’ right to information is at its apex when it concerns the physical
7 and mental wellbeing of their children.

8 342. Parental consultation is “particularly desirable” regarding “profound
9 moral and religious concerns.” *Belloti v. Baird*, 443 U.S. 622, 640 (1979) (plurality).

10 343. Parental consultation is also particularly desirable for medical treatment
11 and when the safety of the child is at stake.

12 344. In particular, parents are injured when schools withhold information
13 parents need to make informed decisions about their child’s safety.

14 345. Under federal law, parents are entitled to complete access to all of their
15 children’s education records. *See* 20 U.S.C. § 1232g(a)(1)(A). The implementing
16 regulations are even clearer. Schools “may disclose personally identifiable
17 information” from a student’s education records “without the consent” of a student
18 or parent, if “[t]he disclosure is to parents.” 34 C.F.R. § 99.31(a)(8). Thus, parents
19 are entitled by law to their children’s education records, and neither the child nor the
20 state can thwart a parent in exercising this right.

21 346. California’s own laws recognize that parents must consent to the
22 “medical care” of their children unless the child is “15 years of age or older,” “liv[es]
23 separate and apart” from his parents or guardians, and manages his own finances.
24 Cal. Fam. Code § 6922(a). The law further states that medical professionals may
25 “advise the minor’s parent or guardian of the treatment given or needed” whether or
26 not the minor patient consents. *Id.* § 6922(c).¹³

27
28 ¹³ Until recently, California law separated out mental health treatment, requiring
parents to consent to “mental health treatment or [outpatient] counseling” unless the

1 347. Gender dysphoria or incongruence are psychological issues that can be
2 serious in themselves and require treatment.

3 348. Gender dysphoria or incongruence often present with other psychiatric
4 comorbidities such as depression, anxiety, suicidal ideation and attempts, and self-
5 harm. These comorbidities also require treatment.

6 349. Parents cannot participate in caring for their children, including making
7 treatment decisions, when the state withholds their children’s medical and
8 educational information.

9 350. Parents cannot consent to or refuse treatment for their children when
10 the state withholds their children’s medical and educational information.

11 351. Gender dysphoria or incongruence involve profound medical moral
12 concerns that go to the heart of who people are collectively, who the child is as a
13 person, and how the child relates to the people and world around the child.

14 352. Parents cannot participate in the companionship, care, custody, and
15 management of their children regarding these medical and moral concerns when the
16 state withholds information fundamental to a child’s identity, personhood, and
17 mental and emotional well-being such as their preferred name and pronouns.

18 353. When parents are provided with the medical and educational
19 information that they need, some parents may decide that a social transition is not in
20 their child’s best interest. Other parents may come to the opposite conclusion. Some

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22 _____
23 child is “12 years of age or older, ... is mature enough to participate intelligently,”
24 and would either “present a danger of serious physical or mental harm to self or to
25 others” without treatment or “is the alleged victim of incest or child abuse.” Cal.
26 Fam. Code § 6924(b); *see also id.* § 6924(g) (noting that statute became inoperative
27 on July 1, 2024 and is repealed as of January 1, 2025). Even then, professionals
28 “offering” these services “shall make their best efforts to notify the parent or
guardian of the provision of services.” *Id.* § 6924(c). And the service itself “shall
include involvement of the minor’s parent or guardian,” unless the professional
determines it would be inappropriate and sets out in writing the individualized
reasons the child’s parent or guardian was not contacted. *Id.* § 6924(d).

1 parents may decide that professional therapy is necessary. Other parents may make
2 other decisions. All of these parents, however, are injured when AB 1955 facilitates
3 withholding information from them and excludes them from these crucial
4 conversations.

5 354. Yet AB 1955 unconstitutionally presumes that parents will not act in
6 the best interest of their children.

7 355. Accordingly, AB 1955 deprives parents of their parental notice and
8 consent rights. This injury is separate and distinct from injuries sustained when
9 schools in fact engage in social transitioning. Given that California's policy is
10 focused on restricting information to parents, it is unlikely that parents will discover
11 when schools provide clandestine treatments. Some of plaintiff parents' children
12 may have been treated without the parents' knowledge or consent. This treatment
13 would be an additional injury, beyond the deprivation of parental notice and consent
14 rights.

15 356. And to the extent that AB 1955 is deemed as merely declaratory of
16 existing state statutory or constitutional law, then those laws (Education Code
17 §§ 200, 220; Government Code § 11135; California Constitution Equal Protection
18 Clause; California Constitution's right to privacy) violate the Fourteenth
19 Amendment to the extent they place a child's state statutory or constitutional right
20 above that of a parent's federal constitutional right.

21 357. Plaintiffs have no adequate remedy at law. Absent relief, Defendants'
22 actions continue to harm and threaten to harm Plaintiffs by impairing enjoyment of
23 this right.

FOURTH CLAIM FOR RELIEF:

14th Amendment & Declaratory Judgment Act—AB 1955 and

City’s Ordinance

U.S. Const. Amend. XIV, Cl. 3; 28 U.S.C. § 2201(a).

358. Plaintiffs hereby incorporate the allegations made in each preceding paragraph of this Complaint as if fully set forth herein.

359. The Declaratory Judgment Act states that when there is “a case of actual controversy within its jurisdiction,” a federal court “may declare the rights and other legal relations of any interested party seeking such declaration.” 28 U.S.C. § 2201(a).

360. The City has every reason to believe that that the State will file a lawsuit against the City if it tries to enforce its own ordinance given that the Ordinance is in direct conflict with AB 1955.

361. Here, Plaintiff Huntington Beach believes that under the Supremacy Clause of the U.S. Constitution, there is no true conflict between the City’s Ordinance and AB 1955 because AB 1955 is unconstitutional under the Fourteenth Amendment.

362. Thus, Plaintiff Huntington Beach seeks a declaration from this Court that AB 1955 is, or, alternatively, the California statutes and constitutional provisions upon which AB 1955 is based are, in violation of the U.S. Constitution’s Fourteenth Amendment, and thus AB 1955 (or these other statutes and constitutional provisions) provides no obstacle to Plaintiff’s Ordinance.

363. Or, Plaintiffs seek a declaration from this Court that disclosure of social transitioning, and issues regarding sexual orientation, gender identity, and gender expression to parents is required by federal law.

364. Plaintiffs have no adequate remedy at law. Absent relief, Defendants’ actions continue to harm and threaten to harm Plaintiffs by impairing enjoyment of this right.

PRAYER FOR RELIEF

WHEREFORE, Plaintiffs pray for relief as follows:

1. Preliminary and permanent injunctive relief preventing Defendants from enforcing AB 1955, or, alternatively, from enforcing the California statutes and constitutional provisions upon which AB 1955 is based to the extent those statutes and provisions violate the Fourteenth Amendment to the U.S. Constitution;

2. An order and judgment declaring that AB 1955, or, alternatively, the California statutes and constitutional provisions upon which AB 1955 is based, violate the Fourteenth Amendment of the U.S. Constitution;

3. An order and judgment declaring that because AB 955, or, alternatively, the California statutes and constitutional provisions upon which AB 1955 is based, violate the Fourteenth Amendment of the U.S. Constitution, they provide no obstacle to the City’s Ordinance;

4. Reasonable attorneys’ fees and costs pursuant to 42 U.S.C. § 1988 and other applicable laws; and

5. Such other and further relief as the Court may deem just and proper.

Respectfully submitted,

/s/ Donald M. Falk

Michael E. Gates, City Attorney
(SBN 258446)
OFFICE OF THE CITY ATTORNEY
2000 Main Street, P.O. Box 190
Huntington Beach, CA 92648
(714) 536-5555
michael.gates@surfcity-hb.org

*Counsel for Plaintiff City of Huntington
Beach, a California Charter City, and
Municipal Corporation*

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Donald M. Falk (SBN 150256)
SCHAERR | JAFFE LLP
Four Embarcadero Center, Suite 1400
San Francisco, CA 94111
(415) 562-4942
dfalk@schaerr-jaffe.com

Gene C. Schaerr*
Justin A. Miller*
Aaron C. Ward*
SCHAERR | JAFFE LLP
1717 K Street NW, Suite 900
Washington, DC 20006
(202) 787-1060
gschaerr@schaerr-jaffe.com
jmiller@schaerr-jaffe.com
award@schaerr-jaffe.com

Nicholas Barry*
Ian Prior*
AMERICA FIRST LEGAL FOUNDATION
611 Pennsylvania Ave. S.E., #231
Washington, DC 20003
(202) 964-3721
nicholas.barry@aflegal.org
ian.prior@aflegal.org

**Pro hac vice application forthcoming*

*Counsel for Plaintiffs City of Huntington
Beach, a California Charter City, and
Municipal Corporation; and Parents 1A-9A*

Dated: September 17, 2024

EXHIBIT 1

Assembly Bill No. 1955

CHAPTER 95

An act to add Sections 220.1, 220.3, and 220.5 to, and to add Article 2.6 (commencing with Section 217) to Chapter 2 of Part 1 of Division 1 of Title 1 of, the Education Code, relating to pupil rights.

[Approved by Governor July 15, 2024. Filed with Secretary of State July 15, 2024.]

LEGISLATIVE COUNSEL'S DIGEST

AB 1955, Ward. Support Academic Futures and Educators for Today's Youth Act.

(1) Existing law requires the State Department of Education to develop resources or, as appropriate, update existing resources for in-service training on schoolsite and community resources for the support of lesbian, gay, bisexual, transgender, queer, and questioning (LGBTQ) pupils, and strategies to increase support for LGBTQ pupils, as specified.

This bill would require the State Department of Education to develop resources or, as appropriate, update existing resources, for supports and community resources for the support of parents, guardians, and families of LGBTQ pupils and strategies to increase support for LGBTQ pupils, as specified.

(2) Existing law prohibits discrimination on the basis of, among other characteristics, gender, gender identity, gender expression, and sexual orientation in any program or activity conducted by an educational institution that receives, or benefits from, state financial assistance, or enrolls pupils who receive state student financial aid. Existing law requires the State Board of Education to adopt regulations to implement these provisions.

This bill would prohibit school districts, county offices of education, charter schools, and the state special schools, and a member of the governing board or body of those educational entities, from enacting or enforcing any policy, rule, or administrative regulation that requires an employee or a contractor to disclose any information related to a pupil's sexual orientation, gender identity, or gender expression to any other person without the pupil's consent unless otherwise required by law, as provided. The bill would prohibit employees or contractors of those educational entities from being required to make such a disclosure unless otherwise required by law, as provided. The bill would prohibit employees or contractors of school districts, county offices of education, charter schools, or the state special schools, or members of the governing boards or bodies of those educational entities, from retaliating or taking adverse action against an employee on the basis that the employee supported a pupil in the exercise of specified rights, work activities, or providing certain instruction, as provided.

The people of the State of California do enact as follows:

SECTION 1. This act shall be known, and may be cited, as the Support Academic Futures and Educators for Today's Youth Act or SAFETY Act.

SEC. 2. The Legislature finds and declares all of the following:

(a) All pupils deserve to feel safe, supported, and affirmed for who they are at school.

(b) Choosing when to “come out” by disclosing an LGBTQ+ identity, and to whom, are deeply personal decisions, impacting health and safety as well as critical relationships, that every LGBTQ+ person has the right to make for themselves.

(c) Parents and families across California understand that coming out as LGBTQ+ is an extremely personal decision and want to support their children in coming out to them on their own terms.

(d) Parents and families have an important role to play in the lives of young people. Studies confirm that LGBTQ+ youth thrive when they have parental support and feel safe sharing their full identities with them, but it can be harmful to force young people to share their full identities before they are ready.

(e) Policies that forcibly “out” pupils without their consent remove opportunities for LGBTQ+ young people and their families to build trust and have these conversations when they are ready.

(f) LGBTQ+ pupils have the right to express themselves freely at school without fear, punishment, or retaliation, including that teachers or administrators might “out” them without their permission. Policies that require outing pupils without their consent violate pupils’ rights to privacy and self-determination.

(g) Pupils have a constitutional right to privacy when it comes to sensitive information about them, and courts have affirmed that young people have a right to keep personal information private.

(h) Laws and policies that target or invite targeting of pupils on the basis of gender or sexual orientation are prohibited under state and federal law.

(i) Attacks on the rights, safety, and dignity of transgender, gender-expansive, and other LGBTQ+ youth continue to grow across the country, including here in California. These efforts are having a measurable impact on the health and well-being of LGBTQ+ pupils, and have led to a rise in bullying, harassment, and discrimination.

(j) School policies that support LGBTQ+ pupils and their parents and families in working towards family acceptance on their own terms, without interference from teachers and school staff, build safety and trust within school communities.

(k) (1) Teachers and school staff can provide crucial support to LGBTQ+ young people and can play an important role in encouraging them to seek out appropriate resources and support.

(2) Affirming school environments significantly reduce the odds of transgender youth attempting suicide, according to The Trevor Project Research Brief: LGBTQ & Gender-Affirming Spaces (2020).

(3) LGBTQ+ students with supportive staff at their school experienced a number of positive outcomes, including being less likely to feel unsafe at school because of their gender expression or sexual orientation, or both, and reporting lower levels of depression, according to Joseph G. Kosciw, Ph.D., et al., *The 2019 National School Climate Survey: The Experiences of Lesbian, Gay, Bisexual, Transgender, and Queer Youth in Our Nation's Schools* (2019).

(4) Transgender and gender-nonconforming youth with supportive educators had better education outcomes, according to Michelle Marie Johns et al., *Protective Factors Among Transgender and Gender Variant Youth: A Systematic Review by Socioecological Level* (2018).

(l) School personnel have faced increasing harassment and adverse employment actions because of their lawful efforts to protect pupil privacy, to protect pupils from discrimination, to provide instruction consistent with state standards, and to create a safe and supportive learning environment for all pupils, including LGBTQ+ pupils.

(m) This harassment and adverse treatment of school personnel prevents all pupils from accessing safe and supportive learning environments.

(n) No school employee should suffer an adverse employment action because the employee supported a pupil or pupils in exercising their legal rights to privacy, nondiscrimination, state-aligned instructional materials, and equal educational opportunity.

SEC. 3. Article 2.6 (commencing with Section 217) is added to Chapter 2 of Part 1 of Division 1 of Title 1 of the Education Code, to read:

Article 2.6. Supports and Resources for Parents, Guardians, and Families of Lesbian, Gay, Bisexual, Transgender, Queer, and Questioning Pupils

217. (a) (1) The department shall develop resources, or, as appropriate, update existing resources, for supports and community resources for the support of parents, guardians, and families of lesbian, gay, bisexual, transgender, queer, and questioning (LGBTQ) pupils and strategies to increase support for LGBTQ pupils and thereby improve overall school and community climate. The resources shall be designed for use in schools operated by a school district or county office of education and charter schools serving pupils in grades 7 to 12, inclusive.

(2) The department shall develop the supports and community resources for parents, guardians, and families of LGBTQ pupils in collaboration with parents, guardians, and families of, including, but not limited to, LGBTQ pupils.

(b) The department shall periodically update the supports and community resources for the support of parents, guardians, and families of LGBTQ pupils to reflect changes in law.

(c) (1) As used in this section, school-based supports and community resources for the support of parents, guardians, and families of LGBTQ pupils include, but are not limited to, all of the following:

(A) Parents, guardians, and families of LGBTQ pupils support groups or affinity clubs and organizations.

(B) Safe spaces for parents, guardians, and families of LGBTQ pupils.

(C) Antibullying and harassment policies and related complaint procedures for parents, guardians, and families to access.

(D) Counseling services.

(E) School staff who have received antibias or other training aimed at supporting LGBTQ youth and their parents, guardians, and families.

(F) Suicide prevention policies and related procedures for parents, guardians, and families to access.

(2) As used in this section, community resources for the support of parents, guardians, and families of LGBTQ pupils include, but are not limited to, both of the following:

(A) Local community-based organizations that provide support to parents, guardians, and families of LGBTQ youth.

(B) Local physical and mental health providers with experience in treating and supporting parents, families, and guardians of LGBTQ youth.

SEC. 4. Section 220.1 is added to the Education Code, to read:

220.1. An employee or a contractor of a school district, county office of education, charter school, or state special school for the blind or the deaf, or a member of the governing board of a school district or county office of education or a member of the governing body of a charter school, shall not in any manner retaliate or take adverse action against any employee, including by placing the employee on administrative leave, on the basis that the employee (a) supported a pupil in the exercise of rights set forth in Article 1 (commencing with Section 200) of, Article 2.7 (commencing with Section 218) of, Article 3 (commencing with Section 220) of, or Article 4 (commencing with Section 221.5) of, this chapter, (b) performed the employee's work activities in a manner consistent with the recommendations or employer obligations set forth in this chapter, or (c) provided instruction to pupils consistent with the current content standards, curriculum frameworks, and instructional materials adopted by the state board, and any other requirements of this code, including, but not limited to, Section 51204.5 and the California Healthy Youth Act (Chapter 5.6 (commencing with Section 51930) of Part 28 of Division 4 of Title 2).

SEC. 5. Section 220.3 is added to the Education Code, to read:

220.3. (a) An employee or a contractor of a school district, county office of education, charter school, or state special school for the blind or the deaf shall not be required to disclose any information related to a pupil's sexual orientation, gender identity, or gender expression to any other person without the pupil's consent unless otherwise required by state or federal law.

(b) Subdivision (a) does not constitute a change in, but is declaratory of, existing law.

SEC. 6. Section 220.5 is added to the Education Code, to read:

220.5. (a) A school district, county office of education, charter school, state special school for the blind or the deaf, or a member of the governing board of a school district or county office of education or a member of the

governing body of a charter school, shall not enact or enforce any policy, rule, or administrative regulation that would require an employee or a contractor to disclose any information related to a pupil's sexual orientation, gender identity, or gender expression to any other person without the pupil's consent, unless otherwise required by state or federal law.

(b) Subdivision (a) does not constitute a change in, but is declaratory of, existing law.

(c) Any policy, regulation, guidance, directive, or other action of a school district, county office of education, charter school, or state special school for the blind or the deaf, or a member of the governing board of a school district or county office of education or a member of the governing body of a charter school, that is inconsistent with subdivision (a) is invalid and shall not have any force or effect.

EXHIBIT 2

ORDINANCE NO. 4326

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF HUNTINGTON BEACH
ADDING CHAPTER 1.23 OF THE HUNTINGTON BEACH MUNICIPAL
CODE RELATING TO PARENTS RIGHT TO KNOW CITY

The City Council of the City of Huntington Beach does hereby ordain as follows:

SECTION 1. The Huntington Beach Municipal Code is amended by adding Chapter 1.23 to read as follows:

CHAPTER 1.23
HUNTINGTON BEACH PARENTS RIGHT TO KNOW CITY

1.23.010 **Findings.**

- A. State Assembly Bill (“AB”) 1955, signed into law by Governor Newsom on July 15, 2024, prohibits public schools from adopting or enforcing any policy, rule, or administrative regulation requiring an employee to disclose any information related to a student’s sexual orientation, gender identity, or gender expression to any other person without the minor student’s consent.
- B. Numerous studies assert that transgender and gender nonconforming students suffer from increased psychological, emotional, and physical harassment and abuse, and that transgender youth experience an abnormally high number of suicidal thoughts and make an abnormally high number of suicide attempts.
- C. The matters of “student sexual orientation, gender identity, or gender expression” contained in the prohibitions of AB 1955 are not related to “education.” but instead are subject matters that are extremely “private” and highly “personal” for the parent and child.
- D. The State may not claim control over education as a pretext or a guise to invade or regulate the “private” and highly “personal” matters that naturally belong to and should remain within the parent/child relationship. Accordingly, as the State’s attempt to legislate the parent/child relationship by way of AB 1955 is an illegal violation of the California and United States constitutions and not “education,” as such, AB 1955 does not preempt local regulation and may be subject to legal challenges of local authorities, parents, and/or children.
- E. Although the State may regulate “education,” AB 1955 exceeds the State Legislature’s authority to regulate public schools under the California and United States Constitutions and infringes on parents’ constitutional rights by prohibiting schools from adopting policies that would require notifying parents of “private” and highly “personal” matters such as when a parents’ child may be at increased risk of psychological, emotional, and

physical harassment and abuse, and extremely high rates of suicide and suicide attempts, no matter how young the child is, without the child's consent and is not a matter of statewide concern.

- F. The Fourteenth Amendment to the U.S. Constitution provides that no State shall "deprive any person of life, liberty, or property, without due process of law." (U.S. Const. amend. XIV.) The United States Supreme Court has repeatedly recognized parents' constitutional right to make decisions concerning the care, custody, and control of their children. (*Troxel v. Granville*, 530 U.S. 57, 65 (2000).) This includes the right to direct their children's upbringing and education. (*Meyer v. Nebraska*, 262 U.S. 390, 400 (1923); *Pierce v. Society of Sisters*, 268 U.S. 510, 534-535 (1925).)
- G. Parental rights are not secondary to the desires of government agencies. In *Parham v. J.R.*, 442 U.S. 584, 602-603 (1979), the United States Supreme Court declared, "our constitutional system long ago rejected any notion that a child is 'the mere creature of the State' and, on the contrary, asserted that parents generally 'have the right, coupled with the high duty, to recognize and prepare their children for additional obligations' ...[t]he statist notion that governmental power should supersede parental authority in all cases because some parents abuse and neglect children is repugnant to American tradition."
- H. In *David v. Kaulukukui*, 38 F.4th 792, 799 (2022), the United States Court of Appeals for the Ninth Circuit observed, "[t]he interest of parents in the care, custody, and control of their children – is perhaps the oldest of the fundamental liberty interests recognized by the Supreme Court. Our case law has long recognized this right for parents and children under the Fourth and Fourteenth Amendments."
- I. The City of Huntington Beach has nearly 200,000 residents comprised of parents and children. There are 35 elementary schools and five high schools located in the City. By population, Huntington Beach is the 23rd largest city, or is within the top 4% largest cities, among a total of 482 cities in the State of California.
- J. The City of Huntington Beach was constituted by its people and incorporated on February 17, 1909. Since adoption of its Charter on May 17, 1937, the City of Huntington Beach is a Charter City created by the consent of the people within its jurisdiction and authorized by Article XI, Section 5 of the California Constitution to exclusively govern municipal affairs.
- K. Charter Cities "are distinct individual entities and are not connected political subdivisions of the state." (*Haytasingh v. City of San Diego*, 66 Cal.App.5th 429, 459 (2021)). "It is the free consent of the persons composing them that brings into existence municipal corporations." (*Id.*) Charter Cities are creatures of the state constitution, formed by the authority of the people. "Charter Cities are specifically authorized by our state constitution to govern themselves, free of state legislative intrusion, as to those matters deemed municipal affairs." (*City of Redondo Beach v. Padilla*, 46 Cal.App.5th. 902, 909

(2020).) As a Charter City, Huntington Beach is a city of and by the people. Its people, including parents and children, are directly affected by AB 1955.

- L. The protection of parents and children in the City from interference by the State over “a student’s sexual orientation, gender identity, or gender expression” is a municipal affair, not a statewide concern. There can be no greater example of a municipal affair than the regulation of Huntington Beach citizens private and highly personal subject of “a student’s sexual orientation, gender identity, or gender expression” that should be, and remain, between a parent and a child. The people of Huntington Beach have a right to govern Huntington Beach municipal affairs and challenge the State’s attempt to assert authority of municipal affairs.
- M. As a Charter City, that derives its power from the consent of the people, the City of Huntington Beach has a direct interest in protecting the rights of parents of minor children residing within its jurisdiction, and it has a direct interest in challenging the State’s actions that are demonstrably driving large economic producers out of California.

1.23.020 Huntington Beach is a “Parents’ Right to Know” City.

- A. For the purposes of this Chapter, “Parents” shall refer to parents and/or legal guardians.
- B. Parents have a right to know about their child’s “sexual orientation, gender identity, or gender expression” without the interference, prohibition, and/or inhibition presented by AB 1955.
- C. Based on the findings in Section 1.23.010 above, the City of Huntington Beach, California is hereby declared a “Parents’ Right to Know” city.
- D. No educators in the City of Huntington Beach, including but not limited to instructors, counselors, or other adults entrusted with the teaching or caring of children, who work in the City’s Libraries, Parks, City Recreational Facilities, Community Services Facilities, or other City facilities or City sponsored programming shall withhold any information related to a child’s sexual orientation, gender identity, or gender expression to Parents of said children with or without the child’s consent.

1.23.030 Legal Challenge.

- A. Based on the findings in Section 1.23.010 above, the City of Huntington Beach has a direct interest in protecting its Parents, children, and the City’s economy by the impact of this State legislation, and therefore the City of Huntington Beach has legal standing, as claimed, emphasized, and asserted herein, to challenge AB 1955.
- B. Upon a majority vote of the City Council, the City Attorney may initiate a legal action on behalf of the City of Huntington Beach against the State to challenge AB 1955.

- C. Alternatively, upon majority vote of the City Council, the City Attorney may join the City to other legal actions of other jurisdictions, agencies, or individuals challenging AB 1955, and the City Attorney may initiate legal action against the State on behalf of a City resident who is a Parent of a minor student in a public school in Huntington Beach alleging violations of their rights as a result of AB 1955.
- D. Per Resolution No. 2015-61, The City Attorney may immediately engage in defense of the City in any legal challenge brought by the State or other agency for the City's adoption of this Ordinance.

SECTION 2. This ordinance shall become effective 30 days after its adoption.

PASSED AND ADOPTED by the City Council of the City of Huntington Beach at a regular meeting thereof held on the _____ day of _____, 2024.

ATTEST:

City Clerk

Mayor

APPROVED AS TO FORM:

REVIEWED AND APPROVED:

City Manager

City Attorney 